Weekly Compilation of

Presidential Documents



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Editor's Note: The President was in Bridgetown, Barbados, on May 9, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary but not received in time for inclusion in this issue will be printed next week.

WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

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Interview With the San Antonio Express News, the Los Angeles Times, and the Dallas Morning News

May 1, 1997

The President. Hello?

Elizabeth Shogren. Mr. President, good morning. This is Elizabeth Shogren with the L.A. Times.

The President. Hi, Elizabeth. **Ms. Shogren.** How's it going? **The President.** Fine, thank you.

Mexico-U.S. Antidrug Efforts

Ms. Shogren. I spoke with Senator Feinstein a couple minutes ago, and she mentioned to me some particular evidence of progress on drug issues that she'd like to see from your trip—in particular, indications from the Mexicans that they're going ahead with money-laundering law and will give DEA agents permission to carry sidearms. I wondered if you are going to press for measurable indications from Mexico of progress on the drug issues or if you have some other strategy?

The President. Well, first of all, as you know because it's reported in the press today, the Mexicans have announced significant reorganization of their antidrug effort, which I think is very encouraging. And they have cooperated with us in a number of ways. As you know, we do have DEA agents assigned to our Embassy in Mexico City in a liaison capacity. We are committed, both of us, to increasing our law enforcement, counterdrug cooperation, and we're committed to the safety of our law enforcement personnel, and we're working with the Government of Mexico to make sure we can assure their security. So I feel that we will be able to resolve that.

But our participation in task forces, in terms of being detailed to Mexico, will have to require some resolution of this safety issue, but we're working on it. They have done—in almost every other area, they have continued to cooperate with us and have produced a lot of results, and money laundering is the next thing we're working on.

But I believe you'd have to say that Zedillo's government has worked with us. Now, we know what the problem is in a lot of these countries that are dealing with poor people, often living in reasonably remote areas and with unlimited amounts of money to try to corrupt local officials. But I believe that Zedillo and his team are committed to trying to work with us, not because they want to work with us any more than they want to clean up Mexico and have Mexico be a good place for the people who live there.

We both have a huge stake in this antidrug effort. Obviously, for us, we're trying to keep drugs from being imported into the United States; for them, they're trying to keep the narcotraffickers from undermining the integrity of their democracy and the longterm success and stability of their society.

So I'm—that's why I've strongly supported continuing their certification status. I think they want to work with us, and we're going to keep doing it.

Kathy Lewis. Mr. President, this is Kathy Lewis [Dallas Morning News].

The President. Hi, Kathy.

Ms. Lewis. Hi. There was a report this weekend that the U.S. has quietly been debating proposals to impose economic penalties against Mexican drug traffickers. How seriously are you considering freezing U.S. assets and blocking traffickers' access to their bank accounts? And have you made a decision?

The President. Well, we work on that all the time. And if we can identify people whose assets—who are narcotraffickers and whose assets we can legally freeze, we would do that without hesitation. We have—I'm very encouraged that we have increased our capacity to identify, for example, Colombian companies that are essentially fronts for drug

money and are able to freeze their assets and limit their activities in the United States. So we would do that for companies from anywhere, and we're working on it all that time.

Mexico-U.S. Trade

Gary Martin. Mr. President, this is Gary Martin with the San Antonio Express News. *The President.* Hi, Gary.

Mr. Martin. Hi. Your administration has been criticized in Texas, by Texas officials, for banning organized labor and delaying the implementation of NAFTA accords that would allow Mexican and U.S. truckers to haul cargo into border States. What's being done to resolve that issue? And will we see an announcement lifting the ban made in Mexico City?

The President. Well, we're working hard on that. But let me just say, we think there are some legitimate questions which we raised. And we believe that we're committed and duty bound to allow Mexican motor carriers and drivers to operate in the United States if they are safe. And we're trying to identify steps that we can agree upon between the United States and Mexico to jointly take to benefit the motor carriers and the customers and enhance public safety and security at the same time.

Our trade—U.S.-Mexico trade came to \$130 billion in 1996. If you have a relationship this broad, there is going to be some areas of disagreement, just like we have continuing areas of disagreement with our neighbor to the north, Canada. But that represents a very small portion of our bilateral commerce. And we have to try to resolve it.

We've had a couple of other disagreements. We're trying to work through these things. But they're going to—we knew from the beginning that there would be some areas of disagreement, that no comprehensive agreement like this is perfect. But I think it's clearly been best for both Mexico and the United States.

Certification Process and Antidrug Efforts

Ms. Shogren. Mr. President, this is Elizabeth Shogren again. Given that the certification process, as it stands now, has given you and the Congress and the Mexican peo-

ple so much trouble each time it comes up it's a huge hassle—do you have any plans to change that process? And will you speak about these plans with President Zedillo or others in Mexico?

The President. Well, I don't expect that we will discuss that since that decision is behind us now, assuming we continue our cooperation here. But I believe that the question of whether this whole certification system is the best way of dealing with the fight against drugs and securing cooperation is a legitimate question. There's a lot of debate about it in the Congress now. Congressman Lee Hamilton made a public statement about it just a couple of days ago. I know that the Speaker and others have voiced their questions about it. And what I have tried to do here is to set in motion a little bipartisan discussion in the Congress about it, try to evaluate whether we should keep the system we have and, if we change it, what we put in its place, what they believe the best alternatives are.

It's the sort of thing that it's easy to demagog if you seek to change it, but if it's not working, we at least ought to—or if there's serious reason to doubt whether it's the most effective way to fight drugs, then we ought to have an honest evaluation of it. I know General McCaffrey has some questions about it. So what I've asked our people to do is to try to get knowledgeable people in the Congress together on both sides and really take a hard look at this and make a recommendation to us and see if we can't make a bipartisan decision here and move forward with that.

You don't want to do something which appears on the surface to be tough but actually undermines the ultimate objective. The ultimate objective is to reduce the volume of drugs coming into the United States.

Ms. Shogren. Right.

The President. So, yes, we're looking at it.

Mexico-U.S. Relations

Ms. Lewis. Mr. President, U.S.-Mexico relations are always delicate, but you're traveling there at a particularly sensitive time because of drugs and immigration and the concern about it on both sides. Will you be able

to address that with both the people of Mexico and those in the United States having their concerns eased? And also, do you feel the trust has been recovered that was lost since the decertification debate and the arrest of Mexico's drug czar?

The President. Well, first of all, I think we ought to see this in the larger context. I mean, if you compare our relationship with Mexico today, for example, with several years ago, there's no question that we're stronger today, that when NAFTA was passed it brought us closer together commercially, that we were growing closer together anyway, that the fact that we came to Mexico's aid when the economy was teetering and threatening to destabilize the economies of many other Latin American countries, and that, in turn, they paid their loan back to us ahead of schedule and with \$500 million profit in interest. I think those things ought to be seen as enormous positives, bespeaking a new partnership. They were also—Mexico is a very active part of the Summit of the Americas, and we know that a lot of our common future is tied up with Mexico.

Secondly, with regard to immigration, keep in mind that the United States is now the fifth largest Hispanic nation in the world, with 22 million legal residents. And obviously, they're from many, many different countries, but the largest source is Mexico.

So I think that we have a positive trend here toward economic reform in Mexico, toward political reform with a third of Mexico's people living, at the State and local level, under opposition party leaders to the governing party, freely elected in free elections. And now I think there's a serious effort being made to deal with the drug issues.

So the framework, I think, is quite positive, especially if you look to the years ahead. Now, what we have to do is just to continue to work on our economic relationship, continue to work on the narcotrafficking. And what I think for our part in the United States we have to do is to make—on the immigration issue, I think it is absolutely imperative that the provisions that were tacked onto the welfare bill—they're not part of the welfare reform bill, they were tacked onto the welfare reform bill—hostile to legal immigrants already living in this country—be changed.

And I think it's important for us to be sensitive in the way that we implement the new law dealing with illegal immigration. But after all, what that law requires us to do, it seems to me, is eminently sensible. It gives us the tools to strengthen border control, to toughen worksite enforcement, and to increase the removal of criminal aliens and others who are deportable and come in contact with the Government in some way.

I think that this is not an anti-immigrant country. We let in 960,000 immigrants legally last year. But we do have to do our very best to see that any immigrant who comes into this country, comes in legally. And if there are no consequences to coming in illegally, it will be impossible to do that.

So we have to do this in a humane and decent way. We have to continue to show that we're a nation of laws. We have to respect human rights and not have any kind of discriminatory treatment or massive deportations. But this new law will give us tools we need to try to increase the integrity of our immigration system so that we can continue to maintain support for legal immigration but be more effective in deterring illegal immigration.

Murderer of DEA Agent

Mr. Martin. Mr. President, what do you plan to say to President Zedillo about the Mexican judicial system's decision to vacate a killer's conviction for the slaying of DEA agent Enrique Camarena, which many Americans believe smacks of official corruption itself?

The President. Well, it's my understanding that he's seeking to use a procedure that's similar to our habeas corpus procedure to appeal the conviction. And furthermore, it's my understanding that even if he were to win his appeal, he'll still be subject to 35 more years in jail in Mexico.

In any case, we have a standing immediate-arrest request in Mexico for the purpose of extraditing him to the United States as soon as he's released from confinement in Mexico for whatever reasons. So, if he's going to serve 35 more years in jail, that's one thing. If for some reason we're wrong about our understanding of the facts and a court would release him, we would expect

his immediate extradition to the United States so that he could be prosecuted here.

Deputy Press Secretary Mary Ellen Glynn. OK, thanks everyone.

Mr. Martin. Thank you.

Ms. Shogren. Thank you, Mr. President.

Ms. Lewis. Thank you.

The President. Goodbye. Thank you.

Note: The interview began at 11:22 a.m. in the Oval Office at the White House. In his remarks, the President referred to President Ernesto Zedillo of Mexico. This item was not received in time for publication in the appropriate issue.

Remarks Announcing the Budget Agreement and an Exchange With Reporters in Baltimore, Maryland

May 2, 1997

The President. For more than 4 years now, I have worked hard to pursue a strategy that would keep our economy growing and creating opportunity for the American people, giving people a chance to be rewarded for their labors, and also imposing upon ourselves the discipline necessary to prepare for the future and to relieve ourselves of a lot of the problems that had been accumulated over the last several years, especially the deficit.

Now, we have reached agreement, in broad but fairly specific terms that I am satisfied will do that, with the Republican leaders today that would balance the budget by 2002, continue to increase our investment in education, in science and technology and medical research, require us to continue to show great discipline in other areas and to continue to downsize some Government operations. It would invest in doing what I think is important, to be sure that we can move people from welfare to work who are going to be required to go to work. It would expand coverage to millions of children who presently do not have health insurance. It would restore cuts to benefits for legal immigrants who are in this country who have sustained injuries and other problems for which they would otherwise be eligible for benefits. It will extend the life of Medicare and secure the integrity of the Medicaid program between now and 2002. It will be the first balanced budget in three decades.

It's a good thing that it's coming today, when we learned that our employment rate had dropped to 4.9 percent for the first time in 24 years. We know that we have the biggest decline in inequality in our work force since the 1960's, and we've seen our economy produce the largest number of new jobs since 1993 ever produced in a 4-year period. That happened because a lot of the people standing up here with me right now had the courage to vote for a plan to bring the deficit down in 1993 and get interest rates down and investments up.

This agreement will help us to finish the job. I have spoken several times over the last several days with Senator Lott and with Speaker Gingrich. I want to thank them personally for negotiating with me openly, candidly, and I'm convinced, in complete good faith.

I have also had occasion to speak with the representatives of the Democratic caucus, obviously, who were in this budget negotiation, Senator Lautenberg for the Democrats and Congressman John Spratt from South Carolina, and the Republicans who were represented by their chairs, Senator Domenici and Congressman Kasich. I want to thank them all. I want to thank Senator Domenici and Congressman Kasich; they worked very hard. And we know there are significant differences between us in how we look at what is the best way to balance the budget, and they tried to bridge these gaps. Congressman Spratt and Senator Lautenberg did as well, and I'm very proud of all four of them. They served America well. They put the interests of the country first in trying to work through to get us as close as we are today. And so I appreciate that very much.

Now, let me say again—let me give you just some of the details very quickly. The plan will protect Medicare, extending the life of the Trust Fund for a decade, extending new benefits for annual mammograms and diabetes screening. Home health will be shifted from Part A to Part B, and there will be a modest premium for home health services being phased in at one dollar per month, a year.

Second, and perhaps most important, this budget meets my goal of making education America's number one priority on the edge of the 21st century. It will have the largest increase in education funding in 30 years. It will have the largest increase in Pell grant scholarships in 20 years. It will help us to make sure that every 8-year-old will be able to read, every 12-year-old can log on to the Internet, every 18-year-old can go into college. I am very, very pleased that it will also include in a tax cut, per person, aid to help people go on to college and to finance college education.

Third, as I said, it will extend health insurance to 5 million uninsured children. This is a major breakthrough in our efforts to move toward coverage for all Americans.

Fourth, it will give businesses incentives and work with mayors to hire people from welfare to work. It will also, as I said, address the concerns I raised in last year's welfare law—restoring benefits to disabled legal immigrants and moderating excessive cuts in food stamps, along with giving the States a reserve, so that if people would be unjustly cut off food stamps because they simply cannot go to work, the States will be able to avoid malnutrition and real harm to those people in these cases.

Fifth, it will protect the environment, providing funds to clean up 500 of our most dangerous toxic waste sites, cleaning up toxic sites in urban areas, and adding resources for environmental enforcement.

Sixth, it includes tax relief for the American people, but thanks to the rules of the Senate and the agreement of the leaders, the tax relief will be limited. And we'll know the dollar amount not only for the first 5 years but for the second 5 years following, so that we will not run the risk of having an explosion in the deficit as a result of unintended leaks in a tax program, so that when we tell the American people we're going to balance the budget, we know we can keep it balanced and we won't get ourselves back into the difficulties we've seen over the last 15 years.

Like Americans of all political views, I have been deeply committed to this, but I wanted a balanced budget with balanced values. I believe we have got it today. There are things in this budget that—not everyone

will find something that he or she disagrees with; everyone could find something that he or she wishes were in the budget. There is no perfect agreement, but as I said, we know America is more prosperous when we have fiscal discipline, when we invest in our future, and when we do it in the right way. We have evidence of that.

It will never get any easier to do this job. Senator Lott made that point to me on the phone the other night. He said, "You know, when you're doing well, it's easier to balance the budget than it is when you're not. This is not going to get any easier. We have to do it now." And I said, "I agree with you, and we are going to do it."

So I ask Americans of all political parties and all philosophies to look at this plan, give it your support. Let's balance the budget and get on about the new business of preparing America for a new century.

And I thank you, and I'd like to ask Senator Daschle now and come up and say a word.

[At this point, Senators Tom Daschle and Frank Lautenberg, Representatives Charles Stenholm and Steny Hoyer, and Vice President Al Gore made brief remarks.]

The President. Thank you. I just can't help saying there for a moment I thought the Vice President was sad he's not going to get to cast another tiebreaker in this vote. [Laughter]

The Vice President. Right.

Medicare and Medicaid

Q. Mr. President, during the campaign, you repeatedly expressed concern about cuts—potential cuts in Medicaid and Medicare. Are you satisfied that no one will be hurt—

The President. Yes.

Q. ——in the changes?

The President. Yes, I am. Let me say, first of all, I think we have improved the Medicaid program in this budget agreement—and I want to make full disclosure here—with the full support of the Republican negotiators, over and above what it was in the budget I presented. Now, that's been made possible partly because we know the economy is getting better, but we have.

The Medicare program, I'm convinced—first of all, the savings in Medicare which I proposed, meeting the Republicans halfway between our differences last time, are, by and large, rooted in policy, which I believe is good policy, designed not only to save money for 5 years but to save money over the long run. We need to change some of the policies to show appropriate discipline. They don't hurt people, but they will impose more rigor in the system.

The modest one-dollar-a-month premium for home health services, I think, is an appropriate contribution, given the fact that people, I believe, at 120 percent of the poverty line and down are exempted. I think it's an appropriate contribution for what is the fastest growing element of the Medicare program and something that—150 percent, they just told me, are excluded, and below. The home health part is the fastest growing part of Medicare and has not been subject to any premium, and I think it should. There should be some contribution there, just as is associated with other elements of Part B. But it will not be burdensome, and the aggregate premium will still be much lower than would have been the case if I hadn't vetoed the budget in '95.

So I think we've reached out to the health care experts in our caucus and in the Republican caucus. We've reached out to interest groups throughout the country that would be affected by this. I believe they will support this. I believe there will be broad support for this, and I think it will be seen for just what it is. It will preserve and strengthen the integrity of the Medicare program for a decade. We can't responsibly let this Trust Fund get down to a year or two and just kick it down the road for another year or two. We need to keep it a decade or more out all the time.

Budget Negotiations

Q. Senator Daschle described this as an agreement that was tentatively reached 24 hours ago. Can you give us an idea of what transpired between that point and now? [Laughter]

The President. I don't think it would be——

The Vice President. Sausage. [Laughter]

The President. Let me just say, I think what Senator Daschle said is accurate, but let me try to recast it a little bit. We had some broad outlines 24 hours ago. We went back to our folks; they went back to theirs to talk about some details. We came back with some details; they came back with some details. We got some of the details we wanted, and some we just had to abandon—and knowing that there will still be disagreements within various categories as this budget comes up.

Keep in mind, this is an agreement. Then it has to be embodied in law. Then it has to be embodied in specific appropriation bills and tax bills this year and in the years to come. So there is still some room for some debate between the two parties and within the two parties over some issues. But the framework is pretty specific—guarantees the essential elements that were necessary to get the Democrats and the Republicans to support it and to get the President to support it.

So we did get some more specifics in and had to leave some more specifics out in the last 24 hours, but I think, in fairness to the Republicans with—as I said, I am convinced they negotiated with me and with Senator Lautenberg and Mr. Spratt in complete good faith. And in fairness to them, without talking to them about it, I don't think I should characterize exactly what happened in the last 24 hours.

Tax Cuts

Q. Mr. President, how big is the tax cut in the package? Can you give us any indication? Who will get tax relief?

The President. It is a tax cut of a net of \$85 billion, which is—over 5 years—which is considerably smaller than we were—they were discussing. And then in the second 5 years, it must not exceed about a hundred and—what is it? About \$170 billion, \$165 billion, something like that.

And you'll get briefings on that; back at the White House they'll explain it. But also, we have gone as far as we could, keep in mind, the tax-writing committees were not part of this negotiating process, the budget committees were. So let me finish. We have gone as far as we could also in discussing what the components are. You know the thing the Republicans want in it. You know we want an education tax cut as well as some environmental relief for brownfields and some other very specific things, and we want to protect the tax cuts that are progressive in our Tax Code, particularly the earned-income tax credit for low income people, the low income housing credit, and we want to try to protect the pension programs from being raided. And we've gone about as far as we can in doing that in an agreement that does not include the leaders of the tax-writing committee.

And Secretary Rubin, who is our guardian on that, finally signed off and said, "Well, this is the best we're going to be able to do."

Budget Negotiations

Q. Mr. President, the Republicans are happy they got their tax cut; you're happy you got your investments. It can't all be winwin. What did you have to give up? Where will Americans feel a pinch? Where's the sacrifice?

The President. Well, first of all, they're taking a smaller tax cut than they had originally sought. We're providing larger savings in this budget than previously in Medicare and in other areas. But the growth in the economy has made it easier than it otherwise would have been. And we've all acknowledged that. I think we have to acknowledge that.

So, for example, the difficult questions that had been raised around the CPI—the cost of living adjustment for benefits—the sense of both sides is that that should continue to be handled in the ordinary course of business, that there will be an adjustment of some kind coming out of the Bureau of Labor Statistics in the process, that we have a fairly good idea of what it is. But even if it's not sufficient to cover everything—and they acknowledge they can't analyze all the relevant factors—that is an issue which now can be handled outside of these budget negotiations. And that is an issue which would have been very difficult here.

Selling the Budget Agreement

Q. Mr. President, how big a selling job do you still have?

The President. Well, I don't know. We're going to have to see how the Democrats and Republicans react to it. The Democrats will think that the tax cuts are too big and too skewed to people with high incomes. The Republicans will think that we're investing too much in education and other things; I think many of them may think that. And I'm sure that there will be some on both sides who won't vote for it. And then some people will be disappointed that, even though we did some good reform in the Medicare program, that without a consumer price adjustment that's larger, some will say we're not doing enough to save Social Security.

My argument is we can look at saving Social Security independent of this; let's balance the budget. We don't have to mix the two, and we can take that on its own merits.

But there will be a lot of things in here that—as I said, no one will look at this budget and say, "This is perfect. It has everything in it I want, and there's nothing in it I don't like." So everybody will say, "I wish something were in it that isn't." I wish that there were things that are in it that weren't. But I think we've got a good shot at getting the majority of both parties in both Houses, which has been my goal from the day one. And if it happens, America will be much better off.

Keep in mind, the bottom line is, if we show discipline here and keep interest rates down by balancing the budget, the American people in the private sector will grow the economy for us. That solves a lot of problems. If we show discipline in continuing to invest in our future, then we will grow the economy in a way that will give us high-wage jobs, higher incomes, and greater equality, which will solve our problems for us. And meanwhile, we'll have a little honest—an honorable compromise; that's part of the way the process works.

Thank you. There will be a briefing on more specifics down at the White House shortly.

NOTE: The President spoke at 3:58 p.m. while attending a Democratic senatorial retreat at the Harbour Court Hotel. This item was not received in time for publication in the appropriate issue.

Exchange With Reporters on Arrival at the White House

May 2, 1997

Budget Agreement

Q. Mr. President, have you got all the Democrats on board now?

The President. A lot of them. I feel good about it

Q. Do you need to do a selling job to the American people? Do you think you need to sell this at all?

The President. Oh, sure. We need to talk about it. We will. It's a good agreement, a good thing for America.

Q. [Inaudible]

The President. We're having them over here for a while.

NOTE: The President spoke at 6:05 p.m. on the South Lawn at the White House. A tape was not available for verification of the content of this exchange. This item was not received in time for publication in the appropriate issue.

Statement on the Department of Justice Appeal of the District Court Tobacco Regulation Decision

May 2, 1997

Today the Department of Justice filed a notice in the Greensboro U.S. District Court appealing the part of Judge Osteen's order that invalidated the Food and Drug Administration's tobacco advertising restrictions. The Department is asking for an expedited appeal, because every day of delay matters to our children's health. Each day, 3,000 children and young people become regular smokers, and 1,000 of them will have their lives cut short as a result of their smoking. And this problem of youth tobacco use is getting worse. The percentage of 8th and 10th graders who smoke has risen for 4 consecutive years. The FDA's commonsense access and advertising restrictions would reverse this trend. We will continue to work to protect our children from tobacco, and we will not stop until we succeed.

NOTE: This item was not received in time for publication in the appropriate issue.

Message to the Congress Transmitting a Report on the Proliferation of Weapons of Mass Destruction

May 2, 1997

To the Congress of the United States:

The National Defense Authorization Act for Fiscal Year 1997 (Public Law 104–201), title XIV, section 1443 (Defense Against Weapons of Mass Destruction), requires the President to transmit a report to the Congress that describes the United States comprehensive readiness program for countering proliferation of weapons of mass destruction. In accordance with this provision, I enclose the attached report.

William J. Clinton

The White House, May 2, 1997.

NOTE: This item was not received in time for publication in the appropriate issue.

The President's Radio Address and an Exchange With Reporters

May 3, 1997

The President. Good morning. Yesterday we took a dramatic step to prepare America for the 21st century, and we got the best evidence yet that the new economic policy we adopted in 1993 is working for our people. Yesterday morning, we learned the unemployment rate has dropped to 4.9 percent, the lowest in 24 years. And yesterday afternoon, I reached an historic agreement with the leaders of Congress to balance the budget by 2002, with a plan that ensures we will balance the budget, invest in our future, protect our values and our obligations to our children, our parents, and those in need.

Four years ago, when I took office, the economy was stagnating, job growth was sluggish, the budget deficit threatened to drown our economy. I believed it was time to change course with a new economic strategy: Invest and grow, cut the budget deficit, sell more products overseas through tough trade agreements, and invest in the skills of our people. In 1993, we put our economic plan in place. It wasn't easy; it required hard

choices. But now, the deficit has been cut for 4 years in a row, falling from \$290 billion in 1992 to about \$80 billion this year—more than two-thirds of the way home to our first balanced budget since the 1960's. All this has spurred lower interest rates, more investment, and stronger growth.

And the good news goes beyond low unemployment: Economic growth is at its highest in a decade; core inflation at its lowest in three decades; the largest decline in income inequality since the 1960's; and thanks to the hard work of the American people, 12 million new jobs. It is now clear that our economy is the strongest it's been in a generation.

Now we have to keep this economic growth going. We have a great opportunity to build a world for our children better than any America has ever known. But my fellow Americans, we must prepare. We have to give Americans the education and skills they need to compete in the global economy. We have to invest in science and technology. We have to continue to get and keep our economic house in order.

To keep our economy growing, we must stay on the path of fiscal responsibility. To make sure all our people can share in this prosperity, we must make sure that a balanced budget also invests in their future. Balancing the budget, investing in our people: we must do both these things. In 1993, many people doubted that it could be done. We have shown that it can be done. And with this budget agreement, a bipartisan budget agreement, we will prove that we can actually balance the budget and continue to invest in our future.

It took weeks of intense negotiations to lead to an agreement that protects our values. A balanced budget with unbalanced values and priorities would not have been enough. There were times when it seemed that we, perhaps, would never reach this agreement, times when it appeared that we could not secure a balanced budget true to the principles and priorities essential to our future and bringing Democrats and Republicans together across all their differences. But everyone understood that the stakes were too great and the cost of failure too severe to give up.

So, yesterday, we reached an agreement on just such a plan. It is a significant breakthrough for our country. And it proves that our political system can work when we put our partisan differences aside and put the American people and their future first.

This budget honors our duty to our parents and to those in need by securing Medicare and Medicaid and extending the life of the Medicare Trust Fund for a full decade. It honors our duty to our children, expanding health coverage to children who don't have it, up to 5 million more of them. It keeps my pledge to continue the job of welfare reform by providing tax incentives to businesses to move people from welfare to work and restoring some of the unwise and excessive cuts included in last year's welfare bill. It cleans up 500 toxic waste dumps and strengthens enforcement for a clean environment. It gives the American people tax relief for education, for help in raising their children, and to spur investment in our future.

And perhaps most important of all, this bipartisan agreement reflects our commitment to make education America's top priority on the edge of a new century. Here are our goals: every 8-year-old can read, every 12-year-old can log on to the Internet, every 18-year-old can go on to college, every adult can keep on learning for a lifetime.

This balanced budget is a breakthrough toward those goals. It's the best education budget in three decades. It will give families tax cuts to pay for college, and it will include our HOPE scholarship, a tax credit for tuition for the first 2 years of college to make those first 2 years as universal as a high school diploma is today. The budget also includes the biggest increase in Pell grant scholarships for deserving students in 30 years. It funds our America Reads challenge, which will mobilize a million volunteer reading tutors to make sure that all our 8-yearolds will be able to read independently. It will help to connect all our classrooms and libraries to the information superhighway. And it will support our move to develop genuine national standards in education and, by 1999, to test every fourth grader in reading and every eighth grader in math to make sure we can compete in the world of tomorrow.

This balanced budget plan is in balance with our values. It will help to prepare our people for a new century. It will help to propel our country into that century stronger than ever. I urge Members of Congress in both parties to pass it.

Yesterday morning, I had a chance to think about our country, its history, and its destiny, when I was privileged to join in the dedication of the new memorial to Franklin Delano Roosevelt here in Washington. It is a tribute to him, to Eleanor Roosevelt, and to the generation that changed America, conquering depression at home, defeating tyranny abroad. We've come a long way since then, and we can go much, much further if we work with the same faith, commitment, and confidence that FDR's generation showed as they met the challenges of their time.

In words from his last speech, which he wrote shortly before he died, President Roosevelt said, "The only limit to our realization of tomorrow will be our doubts of today. Let us move forward with strong and active faith."

My fellow Americans, the news on the economy, the balanced budget agreement, they should give us confidence; they should validate our faith; they should erase our doubts. Let us now reach across party lines and seize our chance to balance the budget and maintain that strong and active faith that will ensure that our best days as a nation lie still before us.

Thanks for listening.

[At this point, the radio address ended, and the President took questions from reporters.]

President's Visit to Mexico

Q. [Inaudible]—with our requests on drug enforcement, their policies with immigration and trade, as you know. And some are characterizing your trip as kind of a visit of reconciliation. How would you characterize it, and how is the cooperation, specifically on drugs?

The President. First of all, I don't see it as a visit of reconciliation. I see it as building on an ongoing partnership between two great nations that share a huge border and a common future, have some common problems, and inevitably some disagreements. We should look at this as a regular part of our

building a common future. We will have some disagreements, but we've got an awful lot in common. But I think that the people of Mexico and the Government of Mexico know that the United States and that our administration wish them well and want to help them build a better future.

We also know we have some common problems. This drug problem is as big or bigger a problem for Mexico as it is for the United States. They will, in the end, not be able to maintain the fabric of an orderly, democratic, free society if the narcotraffickers come to dominate huge sections of their country. On the other hand, we have to understand the pressures that they are under, and we have to help them to beat back those pressures. And we'll work through it as well as we can.

On immigration, we will continue to have some tensions because what we have done as a country is to have a very broadminded view of legal immigration. I would remind you—all those that think that we somehow have a narrowminded view—we let in almost a million people legally into this country last year. But if we're going to have a broad attitude toward legal immigration, we have to increase our intolerance for illegal immigration. We can—if we have laws and people wait in line, sometimes for years, to come to this country, it is wrong not to try to be tough to stop those who seek to evade those laws and come in ahead of their ordinary time. That's not right. So we'll work through that. I think our policy is right, and I think it will be a productive trip.

Q. Mr. President, what's your reaction to the British election?

Budget Agreement

Q. It seems that the budget deals hinge on this \$225 billion windfall from the new economic forecast. What if that doesn't pan out? What does that do to you?

The President. Well, first of all, let me remind you that—and I want to compliment both sides here—we have known for some time that—even before the last figures came in—that economic growth was at 5.6 percent in the last quarter, which is extraordinary, and that—then these new unemployment figures. We have known that the economy

was performing well enough that our outlays would be lower, because more people would—fewer people would depend on Government assistance, and our revenues would be higher. The CBO's preliminary estimates—they don't file their final report until August—was that over a 5-year period, that might generate about \$226 billion in new revenues.

There were some problems in this budget; there still are some discipline problems in this budget. Keep in mind, we're still going to have to downsize the central Government. We're still going to have a lot of agencies that will grow at less than the rate of inflation. We are concentrating our new money in education, in science and technology and research, in environmental cleanup, in things that will build our future.

But what I want to compliment the budget negotiators on is, they didn't try to spend that money. They only spent about 11½ percent of the money that we're now pretty sure will come in. All the rest of the money will go to reducing the deficit. So, if they're wrong, even quite a bit wrong, this budget will still balance in 2002 because they spent just a little over 10 percent of the money. If they're right, it will balance before 2002 because of the work and the growth and the productivity of the American people.

So the real story here is not that they've spent \$26 billion to stop what could have been a terrible problem in the Medicaid program for States with high disability costs or large numbers of poor people and poor children especially; or that they want to invest a little more money in infrastructure, which is good for our long-term economic growth; or that we're going to alleviate some of the extreme cuts in the food stamp program last year—that's not the real story. The real story is, they looked at this pot of money that appeared before them and said, "We're going to leave nearly 90 percent of it there for deficit reduction and try to balance the budget even quicker." And to me, that is the real story. And they deserve a lot of credit for that.

And that's the way I look at this. Yes, we took a little of the money. It gets us a few more votes for the plan. But it's also good things to do. We also put a little money back

into the last year of defense, especially in the authorizing funds, simply so we could plan, because the Defense Department has to be able to plan long-term for the continuing restructuring of the military but increase reliance again on research, development, new technologies, and new weapons.

So that small amount of a big pie shows, in fact, that we probably will balance the budget even sooner. But we don't intend to spend money that hasn't been realized yet.

Elections in the United Kingdom

Q. Mr. President, what's your reaction to the British election?

The President. Well, I think it's obviously a big vote for change. I think it's a validation of the themes that Mr. Blair struck. I think it once again proves that the people do not want political parties and political leadership tied to the rhetoric of the past. If you go back to the section of President Roosevelt's speech to the Commonwealth Club that I quoted—in 1932—yesterday, he said that if you have new times, you have to have new policies. You don't have new values, but you do have new directions. And so I thought it was a case where the people made that decision.

I must also tell you though that this is my first chance to comment on this, and I'm looking forward to serving with Prime Minister Blair. He's a very exciting man, a very able man. I like him very much. But I also think that the people of the United States and the people of Great Britain should know that John Major represented that nation very well in the world. I have obviously no experience and no judgment about what happened domestically, because I wasn't there and I'm not a British citizen, but in all of our dealings over these last 4 years and several months, I was profoundly impressed by his patriotism, by his willingness to take tough decisions, especially in Bosnia where they were with us all the way. And so the British people can be proud of this stewardship.

And the Conservatives had a good, long run. Nothing lasts forever, and they were in for a very long time. But I hope that Prime Minister Major and I hope the British people will always feel a great deal of pride in what they did in the way they related to the rest of the world in his stewardship because I was very impressed by it. And I also was impressed by the fact that he had the courage to start the peace process in Northern Ireland. And I hope and pray, now that the British election is over, that Prime Minister Blair will take up the torch, that the IRA will declare a cease-fire, and that we can get back on the road to resolving that problem. It is high time, and I can tell you, that's what the people of Northern Ireland want.

Thank you.

Note: The President spoke at 10:06 a.m. from the Oval Office at the White House.

Remarks on Departure for Mexico and an Exchange With Reporters

May 5, 1997

The President. Good afternoon. As you all know, I'm about to leave on a weeklong visit to our closest southern neighbors, Mexico, Central America, and the Caribbean. It's the first of three trips I'll take in our hemisphere over the next year. I'd like to say a few words about what I hope to accomplish and why the Americas are so important for our own security and prosperity in the 21st century.

Little more than a decade ago, our neighbors were plagued by civil wars and guerrilla insurgencies, coups and dictators, closed economies and hopeless poverty. Now we face a far different moment, a moment of truly remarkable possibility. Every nation in our hemisphere but one has embraced both free elections and open markets. The region's growing economies have become our largest trading partners. Already we export twice as much to the Americas as to Europe and nearly half again as much as to Asia.

A partnership is emerging between the United States and the Americas based not only on history, geography, and culture but increasingly on shared interest and values and a shared commitment to a common future. More than ever before, we are working with our neighbors on the basis of mutual respect to make a difference on issues that matter most to people in their daily lives, creating good new jobs by opening markets and

spurring growth, improving education to prepare our people to succeed in the global economy, making our water clean and the air clean for our children, facing up to problems we cannot defeat alone like drugs, crime, and corruption.

But while the trend in the Americas is positive, clearly the transition is not complete. If we want citizens to make a lasting commitment to democracy, peace, and open markets, we must support them in gaining confidence that they have made the right choice.

Three years ago, at our historic Summit of the Americas in Miami, the leaders of this hemisphere mapped out a concrete plan to lock in the democratic gains the Americas have made and to see that they work for all of the people. This week we will continue to advance that plan. Together, we can strengthen the institutions of democracy and promote respect for human rights. We can broaden the benefits of open and fair trade. We can shore up the stability of nations that have renounced war. We can combat the drugs and crime and environmental degradation that threaten all our futures. And we can open the doors of education to more so that they can have the skills they need to make the most of their own lives.

It is fitting that this trip should begin in Mexico. We share one of the broadest and deepest relations of any two nations on Earth. Beyond the 2,000-mile border that joins us, beyond the strong bonds of trade that benefit both our people, we must cooperate as never before to find common solutions to common problems.

Our partnerships with Mexico and with the other nations should be the foundation of our own freedom, stability, and prosperity in the 21st century, an engine for economic growth and jobs, a sword in the fight against transnational threats that respect no borders, an example to the world that democracy and open markets actually deliver for those who embrace them. If we continue to shape the future of our hemisphere, the Americas will prosper and so will America.

Thank you.

Director of Central Intelligence Nomination

Q. Mr. President, given the frustrations of what Tony Lake went through for his nomination, are you confident that George Tenet will sail through on his nomination—confirmation process?

The President. I believe he will be confirmed. I sure do.

Flood Aid

Q. Mr. President, while you are gone, the House and Senate are going to take up the legislation regarding the flood aid. Are you still threatening to veto that? Do you still feel a need to, especially with the budget deal?

The President. I have no reason to change the position I adopted.

Q. But people are waiting for that aid.

The President. That's right, and that's why Congress ought to pass it unencumbered.

NOTE: The President spoke at 3:21 p.m. on the South Lawn at the White House.

Statement on the Resignation of Cynthia A. Metzler From the Department of Labor

May 5, 1997

From the time she assumed the role of Acting Secretary of Labor in January, Cynthia A. Metzler provided leadership and vision for the 16,000 employees of the Department of Labor. As a result of her unique blend of skills, the Department did not miss a beat in fulfilling its mission for America's working families. As Ms. Metzler departs for the private sector, the Department of Labor is positioned for a smooth and effective transition to Alexis Herman's leadership.

During her tenure as Acting Secretary, Ms. Metzler continued and accelerated the Department's initiatives on behalf of working families. Low wage workers now have better protections as a result of Ms. Metzler's efforts to expand the Department's sweatshop initiative, as well as new initiatives launched in other low wage industries. Ms. Metzler has also assured that workers' pensions are better protected.

In addition, Acting Secretary Metzler kicked off this year's Washington, DC, summer jobs program earlier than any other year. She doubled the number of summer youth the Department will hire, and she led the Department's effort to create more job opportunities for DC residents in furtherance of this administration's DC initiative. She also provided outstanding leadership in our effort to train and employ welfare recipients.

As Cynthia Metzler starts a new chapter in her exceptional career, Hillary and I wish her the very best and thank her for her outstanding service to this administration and to the American people.

Proclamation 6998—Asian/Pacific American Heritage Month, 1997

May 5, 1996

By the President of the United States of America

A Proclamation

Today, almost 10 million Americans can trace their roots to Asia and the Pacific Islands. This month provides a wonderful opportunity to recognize and celebrate all the ways in which Asian and Pacific Americans have enhanced our Nation and strengthened our communities.

North America was visited regularly by Asian and Pacific traders as early as the 16th century, and by the late 1800s, this continent was receiving large numbers of immigrants from China, Japan, Korea, the Philippines, and the Indian subcontinent. These settlers worked hard, turning wilderness into bountiful farmland in Hawaii, opening new industries in the West, and helping to build the first transcontinental railroad.

Along with a vast array of skills, Americans of Asian and Pacific Island ancestry brought their remarkable traditions of hard work and respect for family and education to their new country. Their belief in the American Dream of equality and opportunity enabled them to face the challenges of adversity and discrimination and achieve a record of distinguished service in all fields, from academia to government, from business to the military, and medicine to the arts. These people and their children managed to preserve the rich legacy

of their homelands while also embracing the best values and traditions that define our Nation.

In recent years, newly arrived groups of Asian and Pacific peoples have continued to enrich our proud tradition of cultural diversity and endow our Nation with energy and vision. Today, as we prepare to enter the 21st century, we must continually strive to fulfill the ideals that originally attracted so many immigrants to our shores.

To honor the accomplishments of Asian and Pacific Americans and to recognize their many contributions to our Nation, the Congress, by Public Law 102–450, has designated the month of May as "Asian/Pacific American Heritage Month."

Now, Therefore, I, William J. Clinton, President of the United States of America, do hereby proclaim May 1997 as Asian/Pacific American Heritage Month. I call upon the people of the United States to observe this occasion with appropriate programs, ceremonies, and activities.

In Witness Whereof, I have hereunto set my hand on this fifth day of May, in the year of our Lord nineteen hundred and ninetyseven, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 10:27 a.m., May 6, 1997]

NOTE: This proclamation was published in the *Federal Register* on May 7.

Message to the Senate Transmitting the Hong Kong-United States Mutual Legal Assistance Agreement and Documentation

May 5, 1997

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith the Agreement Between the Government of the United States of America and the Government of Hong Kong on Mutual Legal Assistance in Criminal Matters,

with Annex, signed in Hong Kong on April 15, 1997 (hereinafter referred to as "the Agreement"). I transmit also, for the information of the Senate, a related exchange of letters, with attached forms, signed the same date, and the report of the Department of State with respect to the Agreement.

The Agreement is one of a series of modern mutual legal assistance treaties that the United States is negotiating in order to counter criminal activities more effectively. The Agreement should be an effective tool in our continued cooperation with Hong Kong after its reversion to the sovereignty of the People's Republic of China on July 1, 1997, to assist in the prosecution of a wide variety of modern criminals, including members of drug cartels, "white-collar" criminals, and terrorists. The Agreement is self-executing.

The Agreement provides for a broad range of cooperation in criminal matters. Mutual assistance available under the Agreement includes: (1) taking evidence, testimony, or statements of persons; (2) providing information, documents, records, and items; (3) locating or identifying persons or items; (4) serving documents; (5) transferring persons in custody and others to provide assistance; (6) executing requests for search and seizure; (7) confiscating and forfeiting the proceeds and instrumentalities of crime and otherwise assisting in relation thereto; (8) delivering property, including lending exhibits or other items; and (9) any other form of assistance not prohibited by the law of the Requested Party.

I recommend that the Senate give early and favorable consideration to the Agreement and give its advice and consent to ratification so that the Agreement can enter into force no later than July 1, 1997, when Hong Kong reverts to the sovereignty of the People's Republic of China.

William J. Clinton

The White House, May 5, 1997.

Message to the Senate Transmitting the Hong Kong-United States Agreement on the Transfer of Sentenced Persons

May 5, 1997

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith the Agreement Between the Government of the United States and the Government of Hong Kong for the Transfer of Sentenced Persons signed at Hong Kong on April 15, 1997. I transmit also, for the information of the Senate, the report of the Department of State with respect to this Agreement.

At present, transfers of sentenced persons between the United States and Hong Kong (in either direction) are conducted pursuant to the 1983 multilateral Council of Europe Convention on the Transfer of Sentenced Persons, which is in force for both the United States and the United Kingdom, and which the latter has extended to Hong Kong. Effective July 1, 1997, however, when Hong Kong reverts to the sovereignty of the People's Republic of China, the Council of Europe Convention will no longer provide a basis for such transfers.

The agreement signed on April 15, 1997, will provide a basis for such transfers to continue after Hong Kong's reversion. The agreement is modeled after both the Council of Europe Convention and other bilateral prisoner transfer treaties to which the United States is a party. It would establish essentially the same procedures as are now followed with respect to transfers of prisoners between the United States and Hong Kong, and would continue the requirement that all transfers be consented to by the sentencing state, the sentenced person, and the receiving state. When the sentenced person has been sentenced under the laws of a State of the United States, the consent of the authorities of that State will also be required.

I recommend that the Senate of the United States promptly give its advice and consent to the ratification of this Agreement.

William J. Clinton

The White House, May 5, 1997.

Message on the Observance of Cinco de Mayo, 1997

May 5, 1997

Warm greetings to everyone celebrating Cinco de Mayo.

The life of our nation has been continually renewed and strengthened by the many different people who choose to come here and become our fellow citizens. Each brings a part of his or her own heritage, which over time becomes part of our common heritage. As we seek to become a more united people, we must not forget our roots, for they remind us of who we are and of what we have to share with others.

This year, as we celebrate the 135th anniversary of the Mexican Army's triumph at the Battle of Puebla, we realize anew how much our nation has been enriched by the people and culture of Mexico and how closely our futures are intertwined. The U.S.-Mexican relationship is one of the closest our nation has today, and it is most appropriate that my visit to Mexico should begin on Cinco de Mayo.

On this day devoted to victory, pride, and independence, let us rededicate ourselves to strengthening the bonds of friendship and partnership between Mexico and the United States. Let us work together to ensure that the legacy of courage and freedom we commemorate on Cinco de Mayo will continue to inspire us as we look forward to the promise of the twenty-first century.

Hillary joins me in extending best wishes for a wonderful holiday.

William J. Clinton

Remarks at the Welcoming Ceremony in Mexico City, Mexico

May 6, 1997

President and Mrs. Zedillo, members of the Mexican Government, citizens of Mexico, saludos, amigos. I am delighted to be in Mexico, rich with history, culture, and beauty, and most of all, a great and good people who have given so much to the world.

In 1943, the Presidents of our countries exchanged visits in Monterrey and Corpus Christi, launching a tradition of Presidential meetings we carry forward today. President Roosevelt noted, in that dark night of war, that our people had found they had common aspirations and could work for a common objective. Today, at the dawn of a new century, in a very different time, we still have common aspirations, and we must work for a common objective, for the partnership between our two great nations has never been more important.

Powerful currents of commerce and culture pull us closer together. A growing convergence of values and vision gives our friendship new force. Mexico is opening democracy's doors, embarking on bold economic reform, decentralizing power, and giving new voice to its citizens, communities, and regions.

The success of Mexico's endeavors matters to the United States of America. Our nations share far more than a common border; we share common challenges and common opportunities as we move toward a new century. We must meet the future together, respecting each other's uniqueness but knowing that in today's world, cooperation is the surest path to security, prosperity, and peace.

We are reaping the benefits of more open trade and working toward a wider community of stable, free-market democracies throughout the Americas. We want a 21st century where economic growth creates more and better jobs, where a good education and a clean environment are the birthright of every child, where we conquer our common enemies of drugs and crime, where accountable governments provide the tools for people to make the most of their own lives. Our challenges are great, but so is our resolve.

President Zedillo, I thank you for taking some time last night to show me through the remarkable museum containing the ancient heritage of Mexico. Here in the heart of modern Mexico, the remnants of a remarkable ancient civilization rise up through the city's foundations. Your great writer Carlos Fuentes has written, "The greatness of Mexico is that its past is always alive."

But, Mr. President, just as alive and just as great is the vitality of Mexico's present and the promise of its future. I have seen it in the bold leadership you have exerted, in the vibrant debate going on in your country, in the strong efforts made by the ordinary citizens of Mexico. Mexico's promise for the future is seen in the hands of its working people, in the efforts of those working to deepen democracy, in the talent of its writers and artists, and most of all, in the faces of the children here today.

Mr. President, our histories and our destinies are forever joined. Let us reach across our common frontier to embrace our tomorrows together, to enter the 21st century as valued partners and trusted friends.

Again, thank you for making Hillary and me and our party feel so welcome. And thank you for the future we are building together.

NOTE: The President spoke at 9:28 a.m. at Campo Marte. In his remarks, he referred to President Ernesto Zedillo of Mexico and his wife, Anilda Patricia.

Exchange With Reporters Prior to Discussions With President Ernesto Zedillo of Mexico in Mexico City

May 6, 1997

DEA Agents

Q. President Zedillo, could you——

President Zedillo. The press conference will be later on, and I'll be delighted to answer there any questions.

Q. Well, while we've got this opportunity, let me just clarify what the Mexican Government's position is on DEA agents being allowed——

President Zedillo. No, we'll talk about that in the press conference. Now we have to have our private conservation, and I have spoken about that before.

Thank you.

Q. Do you want DEA agents to stay

President Zedillo. We'll speak about all of those issues later.

President's Visit

Q. Mr. President, are you sorry you waited until the 5th year of your Presidency to come to Mexico?

President Clinton. I'm just glad to be here now. You know, we've had—I'm coming to Latin America 3 times in less than a year, and in the first term I did a lot of work on it. You know, we had the Summit of the Americas, and we had a lot of involvement with Mexico with NAFTA and the difficulty with the peso, so I think we've had a lot of very close contact. And I'm glad to be here. I like it here.

DEA Agents

Q. Mr. President, can you assure DEA agents that they'll be safe here?

President Clinton. We're going to have a press conference later. We'll answer all—on all of the decisions and stuff.

Stock Market

Q. What do you think of the stock market soaring past 7,000?

President Clinton. Americans are happy. They ought to be. The country's doing well. We're going to do better.

Q. Do you think your budget deal is responsible?

President Clinton. It didn't hurt. [Laughter]

NOTE: The President spoke at approximately 10:10 a.m. on the Veranda of the Residence at Los Pinos Presidential Palace. A tape was not available for verification of the content of this exchange.

Remarks on Receiving the Binational Commission Report in Mexico City

May 6, 1997

Well, thank you very much. Members of the Mexican Cabinet and the American Cabinet, thank you for your reports and for the specific concrete efforts that you are making to move our relationship forward and to help our peoples.

Secretary Albright commented that the work of the Binational Commission was so broad because our relationship is so broad. This is a truly extraordinary thing to have this many people in our Cabinet, this many people in your Cabinet all working together on a broad range of issues.

Let me say, Mr. President, as you know, I'm particularly gratified also to be joined here by strong bipartisan delegations from the United States Congress that are here from many States along the border, as well as Governor Miller of Nevada, the chairman of the Governors' association in the United States. So we're here because we know that we have to make this relationship work together beyond party politics, within our countries and across our borders.

In the 21st century, we want our border to be our bond, and we want it to be rooted in a mutual commitment to the exchange of people and commerce across the border and to our fidelity to the rule of law. The reports we have heard today are fully consistent with that objective.

With regard to narcotics, I was very impressed by the drug threat assessment done jointly; by the proposal for an alliance, and I think the word is well taken—it must be an alliance undertaken in good faith and mutual respect; by the news that the alliance will actually articulate a strategy and specific tactics for implementing the objectives of the alliance by the end of the year.

For our part, we in the United States know that we have to reduce our demand, and General McCaffrey will tell you we've presented the largest counternarcotics budget ever, but we also think we're doing more of the right things. The Attorney General is working very hard to pass the right kind of juvenile justice legislation. And as perhaps many of you in Mexico know, we have been quite successful in reducing drug use among people whom we thought were the biggest problem, young Americans aged 18 to 34. Drug use in our country is going up among Americans even younger, under 18. So we are devoting an enormous amount of time and effort to that problem, and we hope we can show progress on our side.

I am confident, from the efforts which have been made and the statements which were made to me by the President earlier, that Mexico is equally committed to making progress on this side of the border.

With regard to the migration report, I think it strikes the right balance. The Attorney General has explained what we are trying to do in the United States on this issue. I think we all know we have a deep stake in making the border crossings work, and we in the United States, in our Government, have no interest in causing any unfair or undue harm to immigrants in our country. We are a nation of immigrants. We have been deeply enriched by them. They have made us the fifth largest Hispanic country in the world, with 22 million Americans now of Hispanic descent. But we know that we also have to enforce the integrity of our immigration laws at the border, in the workplace, in the criminal justice system, and we are attempting to strike the right balance.

As regard to the other issues, let me just say very briefly, I welcome the specific announcement on clean wastewater. We are trying to show our good faith by committing more funds to the environmental projects. We are concerned that the joint commission has approved something like 16 projects, of which only 4 have been approved for financing by the North American Development Bank, and we're committed to doing something about that.

I'm especially pleased by the educational exchange comments and the commitment to increased educational exchange. I think that is very important. I'm very pleased that there will be a report back to us within 90 days from the relevant Cabinet officers on what we can do more to implement the labor and environmental accords.

And finally, let me say, Mr. President, I'm glad to see that our Cabinet members are reaffirming the fact that NAFTA has worked. There are some people, still, who assert in the United States that it has not, but it has. If you compare what has happened in the last 3 years with what happened the last time Mexico had some economic distress, you see that American exports have fared much better, and the Mexican economy has come back much quicker and much stronger, and

NAFTA is clearly partly responsible for that. So I'm glad to see that our Cabinet members are hanging in there and trying to get the evidence out because I think it's clear that we did the right thing.

No one issue defines this relationship. The scope of it presents us with unique challenges and opportunities. It's vital that we work together, but I feel much better about our shared future because of the work that our Cabinet ministers are doing in this unprecedented forum. And I thank them for it, and I thank you for hosting us today.

NOTE: The President spoke at approximately 11:30 a.m. in the Lopez Mateos Room at Los Pinos Presidential Palace. In his remarks, he referred to Gov. Bob Miller of Nevada, chairman, National Governor's Association.

The President's News Conference With President Zedillo in Mexico City

May 6, 1997

President Zedillo. President Clinton, ladies and gentlemen from the media from the United States and from Mexico, once again I would like to express the satisfaction of my government and the people of Mexico for the visit of President Clinton. We are truly very pleased that President Clinton is beginning his tour here in Latin America, starting in Mexico. We are also especially pleased by the results of the work of the Mexico-U.S. Binational Commission and by the agreement that will be materialized today.

President Clinton and I have heard the report of the trade relations between Mexico and the United States. It is very encouraging that from the beginning of NAFTA, our trade has increased over 60 percent and now accounts for close to 150 billion U.S. dollars per year. And this represents, above all, more and improved economic opportunities and more and improved jobs for Mexicans as well as for U.S. citizens.

This is very encouraging in intensifying our efforts in order to reach agreements in the fields that are still pending. This effort has also encouraged us to reaffirm the commitment to NAFTA and to work so that at the summit meeting in Chile next year we will

provide an important impulse to a creation of free trade in the American Continent.

The Mexican Government is very pleased with the agreements we have reached in order to promote educational, scientific, and cultural exchanges, as well as to protect the environment and nature, particularly along the border area, our common border. These agreements prove that we are united by interest in the conditions in which our communities live, the conditions of the health and the safety of the families.

We are particularly satisfied that President Clinton and I will be signing the Declaration of the Mexican-U.S. Alliance Against Drugs. Our alliance will be based on mutual trust and on our commitment as heads of state that the collaboration between our countries will progress in keeping with fundamental principles. These principles include the absolute respect of sovereignty and territorial jurisdiction of Mexico and of the United States; shared responsibility in facing the problem of illegal drugs and related crimes such as money laundering and weapons trafficking; a comprehensive fight against drugs, attaching the same priority to all aspects of the problem; balance and reciprocity in actions, programs, and guidelines to take on the threat of drugs in both countries; and effective law enforcement in both nations.

Based on these principles and based on the joint assessments we received today—President Clinton and I both received this—Mexico and the United States now has a shared vision of the magnitude of the problem, and we share the will to combat the problem with all of the resources within our reach.

The declaration we will be signing contains specific objectives. We have given instructions to our Governments to prepare a common strategy in order to follow through with the objectives and to prepare plans for reciprocal implementation. A particularly pleasing aspect is that the declaration includes the intention to work together, jointly, in order to have a hemispheric agreement against illegal trafficking of weapons, and also an agreement for the extraordinary U.N. assembly on drugs next year.

The Mexican Government appreciates the sensitivity of President Clinton in terms of

the Mexicans' rights and the dignity of Mexicans in his country. Thus, it is very pleasing that today we will also sign a joint declaration on migration. For the past 2 years, our Governments have made important progress in dealing bilaterally with issues such as consular protection and the human rights of migrants as well as the efforts to combat trafficking in human beings. Today we have reaffirmed the commitment of both Governments to strengthen bilateral cooperation in order to deal with the migration phenomenon.

We have agreed to base our work on three basic principles: One, the sovereign right of every nation to apply its migration laws however it deems most appropriate for its national interests, always in keeping with international law and in a spirit of bilateral cooperation; the second principle is that of absolute compliance with the objectives of the memorandum of understanding on consular protection of Mexicans in the United States, which was signed almost one year ago, particularly in the respect of human rights of migrants; and the third principle is to deal with the migration phenomenon in a comprehensive view which is mutually beneficial and will make it possible to conserve family unity and to protect the dignity of human beings.

Based on these principles, this establishes the commitments of our Government to protect the rights of migrants and to promote the procurement of justice for migrants as well as the respect of due legal process in the application or the enforcement of migration laws. There is also a shared commitment to ensure safe repatriation and orderly repatriation of migrants and apply new measures to reduce violence along the border and to combat trafficking in human beings and falsification of documents.

In order to ensure a comprehensive view on migration, we will examine scientific analysis which will be the result of binational cooperation. This reflects the cooperation and the good will of our Governments to create a border whose communities are joined by friendship and cooperation, not by conflict. We want appropriate, just, and harmonious development. The visit of President Clinton and the agreements signed and to be signed

are a firm step in our relationship of friendship, respect, and cooperation which will benefit both Mexico and the United States.

Once again I would like to thank President Clinton for his visit and also ask him to address you at this time, before we take the questions from our friends from the media.

President Clinton. Thank you. Thank you, Mr. President. To all the members of the Mexican Government here and our hosts, the members of the American delegation, the members of the Cabinet administration, and the Members of Congress. This is my first trip to Mexico as President, my fifth occasion to be in your country in my lifetime, and I'm very pleased to be back. As you know, I had planned to be here a month ago, but I literally got a bad break and couldn't come. So I'm very happy that we're able to consummate this trip today.

As President Zedillo has said just a short while ago, we heard the reports of the United States-Mexico Binational Commission, a remarkable Cabinet-level group that oversees the day to day interaction of our Governments. The presentations demonstrate vividly the remarkable depth and breadth of our relationship. No two countries are working together on more important issues, with a more direct effect on the lives of their people than Mexico and the United States.

The reports demonstrate that for the most part, we do agree on the opportunities and the problems before us, and in a few moments the President and I will sign joint declarations on drugs and migration. They demonstrate that, more than in the past, we also agree on solutions and that we are prepared to carry forward our cooperation to a higher level.

We share more than a 2,000-mile border and, more importantly, we also share a vision of what the border should be in the 21st century: a safe, clean, efficient model of prosperity and cooperation joining our people, not a barrier that divides them.

The joint declaration on migration makes clear that we both see our border as a dynamic living space with complex problems, to be sure, and real opportunities, both of which require a comprehensive approach. The declaration commits both our Governments to improve how we manage the bor-

der. We will ensure that the human rights of all migrants are respected, regardless of their status; expand public information campaigns warning migrants of dangerous crossings; reduce violence and criminality at the border; and combat the terrible practice of alien smuggling.

The issue of immigration raises passions on both sides of our border. I'm proud of our tradition of generous legal immigration. I will do everything I can to preserve it. I deeply believe that America's diversity is our greatest source of strength for the future. There is no more powerful proof of that than the remarkable contributions Mexican Americans have made to our country in every walk of life and to my administration.

But to maintain safe and orderly immigration and to do justice by the hundreds of thousands of people who legally immigrate to the United States every year, we must take effective action to stop illegal immigration. Our new immigration law will help us to do that. In applying the law and in our overall approach to immigration, we must balance control with common sense and compassion.

I am very pleased that the balanced budget agreement I reached with our Congress last week restores certain benefits to some legal immigrants. I will continue to work with Congress to correct some aspects of the immigration law. We will ensure respect for human rights and seek to apply the law humanely, with special concern for children and for families. There will be no mass deportations and no discrimination. But I am also determined to help our southern neighbors make the most of their rich economic and social potential, because, ultimately, that's the best way to give people the confidence they need to make their futures at home.

President Zedillo and I will also sign a joint alliance against drugs. With this alliance, we recognize the dangers we both face, the responsibilities we both share. Illegal narcotics are not simply a Mexican problem—far from it—but neither are they simply an American problem. They are our common problem, and we must find a common solution.

The alliance takes our already unprecedented cooperation to a new level. It respects the laws and sovereignty of our countries, while committing us to 15 concrete goals, to

put in place a shared strategy by the end of this year. We've agreed to intensify our work on money-laundering investigations, to increase our cooperation on extraditions, to facilitate trials on both sides of the border, to apply profits seized from drug traffickers directly to law enforcement purposes, and to step up our fight against gun-running, including a hemispheric agreement outlawing the trafficking in illegal arms.

These two declarations prove that we can work through our problems in ways that work for both of us. But this relationship is about far more than resolving our problems. It's about seizing the real opportunities to make our people more prosperous and more secure on the edge of a new century. That's what we did with NAFTA, which has helped to raise our exports to Mexico to an all-time high and helped Mexico to bounce back from a wrenching recession that caused great hardship to people here.

Now, as President Zedillo and I agreed, we must push forward on NAFTA's promise to help us clean up the environment, especially along the border, and to improve working conditions and safeguard worker rights on both sides of the border.

I'm especially pleased with the new steps we have taken to protect the environment and to promote education. The United States will provide \$170 million in Environmental Protection Agency funds for border water projects. We will work with Mexico to attract private sector investments in pollution prevention. We will work to preserve endangered species and natural forests.

We have also agreed to expand the Fulbright scholarship program, a favorite one of mine because it was named for my mentor and one of the most outstanding people ever to come from my home State. This will double the number of Fulbright scholars for Mexicans studying in the United States, with a special focus on science and technology.

Our partnership with Mexico for opportunity, security, and prosperity is fundamental to the future of both our peoples. Today we have strengthened that partnership. Our prospects for shaping that future for the children are brighter, and I feel very, very good about what we have done and quite optimis-

tic about what we will do in the days and years ahead.

Thank you, Mr. President.

[At this point, President Clinton and President Zedillo signed the Joint Statement on Migration Adopted by the President of the United States and the President of Mexico and the Declaration of Mexican and United States Alliance Against Drugs.]

Upcoming Elections in Mexico

Q. I would like to address my question to President Clinton. President Clinton, are you concerned by the elections which will take place here in Mexico next June, and particularly, can you imagine a Congress in Mexico without a pre-majority?

President Clinton. I'm actually more concerned about the American Congress. [Laughter] Let me say, I applaud the movement toward political reform and electoral reform in Mexico just as I have applauded and supported the movement toward economic reform.

The judgments in the election are for the Mexican people to make and for all the rest of us who support democracy and freedom and human rights to support. I welcome the fact that so many observers have been invited here to watch it take place, and I respect President Zedillo for supporting this process.

Mexico's Social Policies

Q. President Zedillo and President Clinton, a U.N. report out last month, just last month, said that the extensive focus on free-market economic reforms by themselves have failed to lift much of Latin America, including Mexico, out of poverty—the population out of poverty—and it suggests that more attention needs to be spent on social spending as at least a complementary action.

I'm wondering if you agree with that assessment, if you feel that maybe your extensive focus on free-market reforms need to be balanced in any degree, and if you can offer any kind of prediction on how many years into the future it will be before the countries of Latin America and Mexico specifically reach the level of society-wide economic prosperity, that issues that you've been dealing with such as immigration and drug-

trafficking largely dry up on their own or begin to dry up on their own.

Thank you.

President Zedillo. Thank you very much. I will let others talk about the situation of other sister nations in Latin America, and I'll refer to the case of Mexico. One of the reasons why we Mexicans have been reinforcing our economic structure—and this has taken place for just over 10 years—is precisely being able to have a material base which arises from vigorous and sustained economic growth so as to be able to support more amitious social policies which will make it possible to more effectively combat poverty and inequality, which are the problems that our nation is suffering from.

I think it's very important to underscore the fact that many social problems, many of the problems of inequality and poverty in Mexico today—and I think that there are other countries of Latin America suffering them as well—their basic source is found in government policies which in past decades stressed government control over economic processes too much. The long period of stagnation in our economy cannot be tied to, nor should it be tied in any way, to the processes of economic liberalization—quite the contrary.

I think that thanks to these policies of opening up towards foreign countries and the internal liberalization of our economies, and also adjusting the size of the Mexican Government as far as the control of the economy is concerned means that we will now be able to open up a period of sustained growth, dynamic growth, which will make it possible for us to expand the reach, the objectives, the sense, and the results of our social policies.

Extradition Treaty

Q. President Clinton, are you familiar with a list of Mexicans that are extraditable, and would you be willing to review the extradition treaty?

President Zedillo, does this new relationship imply a new concept of sovereignty?

President Clinton. Well, let me say that we have enjoyed an unprecedented amount of cooperation related to common criminal and drug problems in a way designed to

strengthen our sovereignty, not to undermine it. So we have worked with Mexico in grievous cases on extraditions, and I appreciate that, just as we are trying to work with Mexico in providing helicopters to support eradication, or computer technology to help Mexico work with us on money laundering or working on the preventive aspects of the narcotics problem. So I believe that extradition partnerships that are fair, equal, and balanced reinforce a nation's sovereignty; they don't weaken it. And it's an important part of our long-term strategy to work together on the drug issue.

Terry [Terence Hunt, Associated Press].

Whitewater

Q. Mr. President, I'd like to ask you about a question back in the United States. The Whitewater prosecutors assert that Mrs. Clinton's testimony on several issues has changed over time or differs from that of other witnesses. Do you have any idea of what the discrepancies might be? And what does this suggest to you about the course of the investigation? Is it becoming more troublesome for Mrs. Clinton?

President Clinton. No and no.

Q. Why is that, sir?

President Clinton. Well, you've been watching it for years. If you don't know, I can't help you.

NAFTA

Q. President, 4 years after NAFTA was signed, are the terms fully enforced, or do you believe that it is necessary to carry out any changes, amendments, or are some of the clauses obsolete?

Thank you.

President Zedillo. I believe that the North American Free Trade Agreement has performed very clearly in keeping with the objectives that the three countries participating in the agreement had decided on. And proof of this are the figures of the three countries, the trade figures of the three countries. Just a moment ago I mentioned that in bilateral trade alone between the United States and Mexico during NAFTA trade has grown over 60 percent; that is, almost close to 70 percent. And that is despite the fact

that in 1995 in our country we had an economic recession.

Thus, I believe that the terms under which NAFTA was negotiated were very good terms. And I think that within the agreement we have very clear and transparent mechanisms to deal with any kind of dispute, and I believe that at this time there is no significant reason from the Mexican perspective to review the contents of NAFTA.

If you'll allow me, because just a moment ago one question went unanswered, the second part of—[inaudible]—question. I would merely like to say that under no circumstances does this new understanding based on respect between Mexico and the United States-in no way does it mean that the concept of sovereignty has changed; on the contrary. It is very pleasing for me as a President and as a representative of the people of Mexico that in a document which we just signed, that President Clinton and I just signed, respecting this alliance against drugs, the first principle which we mutually recognize is—and I will read it—is "the absolute respect for the sovereignty and territorial jurisdiction of both Mexico and the United States of America."

Wreath Laying at the Tomb of Mexican Cadets and Whitewater

Q. Mr. President, as has been discussed a great deal in the last 2 days, the two nations have a long history together and sensitivities have grown up as a result of involvement with one another, including involvement during war. Later today, you will be laying a wreath at the tomb of Mexican cadets who were actually boys at the time that they died at the hands of American troops. This is one of those issues in which the Mexicans have been very sensitive. These boys are heroes and are seen basically as children who died in war.

My question is, are you going there and laying that wreath in any way as a gesture of apology or atonement for action by the U.S. military?

President Clinton. I'm going there as a gesture of respect, not only respect for their lives but respect for the patriotism and the integrity of the people who have served this country.

President Truman went there as well when he was here, and it's my understanding that no one has gone since. But I think other heads of states regularly go there, and I do not believe the President of the United States should decline to go because of what happened between our two countries a long time ago.

You know, we are trying to heal the wounds of war with nations with whom we fought even more recently. I'm sending Pete Peterson, who was a prisoner of war in Vietnam for over 6 years, to Vietnam as the new Ambassador. It seems to me that if the United States wants to lead the world in the direction we say we do, then it is imperative for us to respect our friends and neighbors especially, in countries around the world, and honor their symbols of national honor. And I'm proud to be able to do this.

Let me just say, since the President clarified an answer he gave, let me say to Mr. Hunt I did not mean to be flippant. What I meant to say was I know of no factual discrepancy, period. I am unaware of one. But if you took the four of you sitting there together on the front row and got you all together again 13 to 19 years later and asked you precisely what happened on this day, you might have slightly different memories. I have no idea that there is any such discrepancy, but I have no reason to be concerned about it whatever. We've both done our best to answer all the questions that were asked of us, and already tens of millions of dollars have been spent on this, and I am just perfectly comfortable with where we are.

Immigration Law

Q. President Clinton, the question is regarding what you just mentioned, that is that you would be working with your Congress on some aspects of the migration law. What aspects would these be, and how would they benefit our citizens in the United States?

President Clinton. Well, let me just say, first of all, we've cleared a big hurdle, I think, in the budget agreement, dealing with the eligibility of legal immigrants for public assistance when, through no fault of their own, they're put into some distress. And then there are a number of other issues which have been raised about the administration of

this law and the extent to which it might prompt in a way that Congress never really intended the virtual permanent breakup of families, especially the people who may be had visas even there to come into the country in the first place.

So I'm working with Congress on it. But I hope you will understand when I tell you that since this is such a terrifically emotional issue, until we have a clear approach and I understand who is on what side here, the more I say about it, I might be endangering my chances to succeed. I think we all know what the most significant potential problems of the law are. I still support its fundamental traditions. I support—I'm glad I—I would sign the law again tomorrow if I had to because it gives us the ability to control our borders better, to get illegal immigrants out of the workplace, and to take illegal immigrants who come into the criminal justice system and remove them quicker. So I think that's all to the good.

I'm concerned about undue family breakup and disqualifying people who may not deserve it virtually permanently from applying for citizenship.

Mexico-U.S. Antidrug Efforts

Q. A question for both men. Have you resolved the issue of whether American drug agents operating in Mexico can carry sidearms for their own protection? And if you have, given the level of trust—or distrust—between our two countries, such that it takes a Presidential meeting to resolve an issue like that, why should anyone believe that the United States and Mexico would be able to cooperate, exchange highly sensitive intelligence information on drug trafficking or drug smuggling, or is the talk of cooperation just that—talk?

President Zedillo. If you will allow me, in the declaration that we've just signed, that President Clinton and I have just signed, it is very clear on two aspects. The first aspect, having to do with the principles—and I referred to them a moment ago, but I will refer to them again—and that is the absolute respect for the sovereignty and territorial jurisdiction of both Mexico and the United States.

And the other aspect, which is very important for the Mexican Government and is expressed as one of the specific tasks to be undertaken by both Governments, and it reads, literally, "The Governments will do whatever necessary to ensure the protection of the officials in charge of enforcing the law." And this naturally is on both sides of the border, applicable for both sides of the border.

This principle and this recommendation which we've made to our Governments must be translated into practical measures which obviously are in keeping with both of the previously mentioned principles. I have already answered this question, the question that you've put me, in the past, and I can assure you that we will comply both with the principles that both Governments have agreed to, as well as with the objective of providing these people with safety.

Naturally, it would not be appropriate for us to refer to the specific mechanisms with which, within the principle for the respective sovereignty, we will be protecting these law enforcement agents. I am sure that President Clinton nor myself would ever make public the details which might jeopardize the safety of these people. Yet our commitment in both areas is very clear.

President Clinton. This is in response to the second half of your question. You said, why should anyone believe that we can work together? And let's be frank here among friends. On the American side the problems are we have less than 5 percent of the world's population, and we consume about half the drugs. And we're more than happy every year, American citizens, to give billions of dollars that winds up in the hands of narcotraffickers. That's our big problem. Our second problem is that while we are increasing our capacity to deal with it, we have not succeeded in reducing the demand or completely controlling the border on our side.

Now, the Mexican problem is that narcotraffickers can destroy the fabric of civil society. They can undermine the integrity of any society. And they go after places with open spaces and a vulnerability to organized money and violence. And so they also have to worry about corruption, as anyone would targeted with that kind of money.

But you say how can we rely on them to cooperate. Let me talk about some facts that we never—that we under-report. And I don't

mean that as a criticism; I mean we do, too, we in public life. We now have 202 cooperative money-laundering ventures going now; 54 of them are complete, joint investigations. Last year, 200 law enforcement officers in Mexico lost their lives in the line of duty—200. And extraditions, seizures, prosecutions, and eradications are all up in the last year.

So I believe that this Government is trying to work with us. And I believe that the chances of our succeeding in dealing with our problems, and the chances of their succeeding in dealing with their problems are dramatically heightened if we work together and be honest about our problems but also not deny good-faith efforts when they exist. All those 200 people had families that grieved for them. They laid down their lives trying to fight—roll back the narcotraffickers, roll back corruption, roll back crime. And it seems to me that their lives alone are evidence that we ought to be working to cooperate.

President Zedillo. In view of the time constraints, we will take one last question.

Q. Thank you. Good afternoon. President Zedillo, in view of the magnitude of the fight against drug trafficking, is it possible that Mexico will accept the \$6 million in cash offered by the United States to combat drugs as an additional resource to combat drug trafficking?

And President Clinton, how did your view or your vision of Mexico change when you arrived here after your meeting with President Zedillo, and particularly, what was your concept after having visited the Museum of Anthropology?

Thank you.

President Zedillo. In terms of the principle of mutual respect and cooperation that the United States of America and Mexico have developed in fighting drug trafficking, there have been different occasions on which we have received material support for this struggle, which is a struggle that we all participate in.

I am not informed of the details of the resources that you've mentioned. I am sure that within the context of the agreement that we have reached we will examine in all detail this offer, and in keeping with the principles

and objectives that I've mentioned we will reach a decision in this regard.

Mexico-U.S. Relations and President's Visit to Museum of Anthropology

President Clinton. Let me briefly say that I don't know that my view of our relationship has changed since I got here yesterday afternoon, but I have been reinforced in my conviction that we can make progress on all these fronts as long as we do it in a genuine atmosphere of mutual respect, and as long as we're completely honest about our differences and willing to work hard to overcome them, and we tell the people the facts about the progress we are making and the problems we have. So I feel very much reassured.

And in terms of going to the Anthropological Museum, I haven't been there since the 1970's. I was a young man in a different line of work back then. And I think the President can tell you that I think I kept him about an hour longer than I was supposed to, and I would probably still be there if it were up to me. But I hope the Mexican people are very proud of that because it shows, even to an outsider like me, the remarkable cultures which were the foundation of modern Mexico. And it certainly gave me a deeper appreciation for the richness and depth of this country's history and the incredible talents and gifts of its people.

President Zedillo. Muchas gracias. **President Clinton.** One more—equal time? [Laughter]

Mexico-U.S. Antidrug Efforts

Q. Mr. President, you mentioned the responsibilities that the United States bears for the international drug problem because of the massive demand in the United States. Can you give us some of your ideas of new efforts that you might have to help to combat this big demand?

The President. First of all, let me say, I have—we could talk all day about this, and I have to be brief. But the first thing I would urge you to do is to never forget the plan that General McCaffrey has filed now, because General McCaffrey is a military man and when he files a plan, that's his mission, and he intends to follow it. And if you look

at our budget and if you look at our priorities, we're trying to implement it.

But let me just mention two points, if I might. Number one, we are trying with the work of the Attorneys General of the two countries and our drug operations to intensify our cooperation with Mexico and to work more effectively with other countries to prevent drugs at their source or in transit. Number two, we are focusing on our young people. We know that we have—and we thank God for it—we know we've had a big decline in drug use among people between the ages of 18 and 34. So now we have to focus on the young. And that means more education, more testing, more treatment. And it means that we have to have a comprehensive juvenile justice youth development program in every community in the United States.

That's one of the reasons I strongly supported the summit of service in Philadelphia, because I believe if they really want to do the things that we all said we wanted to do, there will have to be a community-based initiative that the Federal Government supports in every community to keep our kids alive and keep them off drugs.

So we have to do our part. And I'm firmly committed to doing it.

Thank you.

President Zedillo. Muchas gracias.

Note: The President's 143d news conference began at 1:47 p.m. in the Residence at the Los Pinos Presidential Palace. President Zedillo spoke in Spanish, and his remarks were translated by an interpreter. A portion of the news conference could not be verified because the tape was incomplete.

Joint Statement on Migration Adopted by the President of the United States and the President of Mexico

May 6, 1997

The issue of migration of Mexican nationals to the United States is a priority on our bilateral agenda. We, the Presidents of the United States and Mexico hereby politically commit our respective governments to strive to ensure a proper and respectful management of this complex phenomenon taking

into consideration its diverse causes and economic and social consequences in both countries.

During the last two years, our governments have engaged in consultations and exchange of information through many mechanisms and have produced significant progress in the bilateral treatment of issues such as human rights and consular protection of migrants and efforts to combat migrant trafficking. This constructive dialogue should serve as a first step leading to specific proposals to manage migration between our nations in a mutually beneficial manner.

In pursuing these proposals, our governments reaffirm a commitment to enhanced bilateral cooperation in the management of migration. We will be guided by the following principles:

- The sovereign right of every State to formulate and enforce its immigration laws in a manner that addresses its national interests, always in accordance with the rules of international law and in pursuit of a spirit of bilateral cooperation;
- Full compliance with the objectives of the memorandum of Understanding on Consular Protection of United States and Mexican Nationals, signed on May 7, 1996, especially the respect for human rights of all migrants; and,
- Dedication to a comprehensive vision of managing migration and our shared border that turns differences between our nations into sources of strength, and that leads to mutually beneficial economic and social development that preserves family reunification and protects human dignity.

On the basis of these principles, we, the Presidents of the United States and Mexico commit our governments to intensify dialogue and to accelerate efforts to achieve the following goals:

- Explore ways to strengthen mechanisms and fora for consultation and cooperation on migration and consular protection that the two governments have established at the national and local level;
- Protect the rights of migrants, pursue vigorously the administration of justice in situations in which migrants and bor-

- der communities register complaints concerning unlawful actions, and respect due process and constitutional guarantees in the implementation of immigration laws;
- Ensure the implementation of safe and orderly procedures for the repatriation of migrants;
- Design and implement new ways to reduce violence along the border and to protect innocent victims of traffickers from the dangers of crossing in mountainous and desert terrain, including a vigorous educational and public information campaign to advise families on both sides of the border of the hazards of crossing in those areas;
- Combat trafficking in migrants and forging of documents and, to that end, develop effective mechanisms of exchange of information and cooperation, with full respect for the sovereignty of each country;
- Achieve a comprehensive approach on the migration phenomenon between the two countries through scientific and cooperative studies that contribute to a bilateral understanding of this issue.

We, the Presidents of the United States and Mexico, affirm our governments' political will to strive to fulfill a vision of our shared border in the twenty-first century as a place that supports and depends on building communities of cooperation rather than of conflict. In pursuance of this vision, our governments will work together to expand upon the foundation of progress made through joint planning and cooperation during the last two years in certain border areas. Both administrations will intensify efforts to achieve the following goals:

- Encourage binational strategic planning activities that seek to design new integrated approaches to mutually beneficial economic, social, environmental, and cultural development in border communities;
- Support and expand public and private partnerships in developing cross border interests and activities, and in pursuing shared interests on either side of the border;

- Intensify the dialogue on financing mechanisms that promote and implement cross border development projects;
- Test new ways to design infrastructure and community development projects that provide a dignified approach to public safety in border communities;
- Explore new approaches to managing temporary travel between border communities, consistent with the laws of each nation, recognizing the economic, social and family benefits of vigorous cross border exchange; and,
- Promote effective management of ports of entry to foster orderly movement of traffic of goods and people, and to reduce the waiting times for daily commuters and other commercial vehicles.

We, the Presidents of the United States and Mexico, call on the relevant agencies of both administrations to report to us in one year, through the Binational Commission, on the progress made towards the better management of the migration phenomenon and the transformation of our border into a model area of bilateral cooperation.

William J. Clinton	Ernest Zedillo Ponce de
	León
President	President

President The United States of America

Note: An original was not available for verification of the content of this joint statement.

Federal Republic of Mexico

Declaration of Mexican and United States Alliance Against Drugs

May 6, 1997

Drug abuse and drug trafficking are a danger to our societies, an affront to our sovereignty and a threat to our national security. We declare our nations united in an alliance to combat this menace.

With trust in one another and in our commitment as Chiefs of State, our collaboration will go forward based on the following fundamental principles: a) absolute respect for the sovereignty and territorial jurisdiction of Mexico and the United States; b) shared responsibility for confronting the problem of illegal drugs and related crimes, such as ille-

gal arms trafficking and money laundering; c) adoption of an integrated approach against illegal drugs, which will confront the problem from the demand and supply side simultaneously; d) balance and reciprocity in the actions, programs and rules developed to confront the drug threat in both countries; and e) effective application of the laws in both countries.

Our governments have issued a joint threat assessment detailing the nature of illegal drug use in both our societies, and the extent of drug trafficking and related crimes as they threaten both our peoples. Mexico and the United States are fully agreed on the magnitude of the problem in both countries, and are determined to combat it with all resources at our disposal.

Accordingly, we have instructed our responsible Cabinet Officers, acting through the U.S./Mexico High Level Contact Group for Drug Control, to work out a common counterdrug strategy, and to develop mutually reinforcing implementation plans for this common strategy, consistent with each other's National Drug Control Programs.

Acting together in accordance with this political commitment, and working to enhance trust, mutual support and confidence, Mexico and the United States will:

- Reduce the demand for illicit drugs through the intensification of anti-drug information and educational efforts, particularly those directed at young people, and through rehabilitative programs.
- Reduce the production and distribution of illegal drugs in both countries, particularly marijuana, methanphetamine, cocaine and heroin.
- Focus law enforcement efforts against criminal organizations and those who facilitate their operations in both countries.
- Strengthen U.S./Mexican law enforcement cooperation and policy coordination, and assure the safety of law enforcement officers.
- Ensure that fugitives are expeditiously and with due legal process, brought to justice and are unable to evade justice in one of our countries by fleeing to or remaining in the other. To this end, we

- agree to negotiate a protocol to the extradition treaty that, consistent with the legal system in each country, will allow, under appropriate circumstances and conditions, individuals to be tried in both countries prior to the completion of their sentence in either country.
- Identify the sources of, and deter the illegal traffic in firearms.
- Work together to conclude a hemispheric agreement outlawing illegal traffic in firearms.
- Work together for the success of the Special Session of the U.N. General Assembly on Illicit Drugs in June 1998.
- Increase the abilities of our democratic institutions to attack and root out the corrupting influence of the illegal drug trade in both countries.
- Enhance cooperation along both sides of our common border to increase security.
- Control essential and precursor chemicals to prevent chemical diversion and illicit use, and improve information exchange on this subject.
- Implement more effectively the laws and regulations to detect and penalize money laundering in both countries, and enhance bilateral and multilateral exchanges of information and expertise to combat money laundering.
- Seize and forfeit the proceeds and instrumentalities of drug trafficking, and direct these to the use of drug prevention and law enforcement, in accordance with legal procedures in force in and between our countries.
- Improve our capacity to interrupt drug shipments by air, land, and sea.
- Implement training and technical cooperation programs to ensure that antidrug personnel acquire needed capabilities and perform with the highest level of professionalism and integrity.
- Enhance and facilitate exchange of information and evidence to prosecute and convict criminals and deter drug trafficking; and ensure the security and appropriate use of the information and evidence provided.

Our Alliance's counterdrug strategy, along with respective plans of operations for its im-

plementation shall be completed by the end of the year. Prior to that we will meet again with our respective responsible Cabinet Officers to resolve any outstanding issues, and review the progress in our cooperation.

In pursuance of this Alliance Against Drugs, we hereby pledge the fullest support of ourselves and of our governments to construct drug free societies for the twenty-first century.

William J. Clinton

Ernest Zedillo Ponce de León

President The United States of America President
Federal Republic of
Mexico

NOTE: An original was not available for verification of the content of this declaration.

Statement on the Election of Sandra Feldman as President of the American Federation of Teachers

May 6, 1997

In electing Sandra Feldman president, the American Federation of Teachers has chosen someone who has already proven herself as a dynamic leader and superb educator. I've visited schools with her in New York and have seen first-hand the respect that teachers and students have for her. I share that respect.

Like her predecessor, Al Shanker, Sandra Feldman is an outstanding advocate for our Nation's students. I look forward to working with her on a variety of issues that will improve the quality of education our children receive, including making high standards a reality in every American public school.

Message to the Congress Transmitting the Report on the Lapse of the Export Administration Act of 1979

May 6, 1997

To the Congress of the United States:

As required by section 204 of the International Emergency Economic Powers Act (50 U.S.C. 1703(c)) and section 401(c) of the National Emergencies Act (50 U.S.C.

1641(c)), I transmit herewith a 6-month periodic report on the national emergency declared by Executive Order 12924 of August 19, 1994, to deal with the threat to the national security, foreign policy, and economy of the United States caused by the lapse of the Export Administration Act of 1979.

William J. Clinton

The White House, May 6, 1997.

Exchange With Reporters Prior to Discussions With Andres Manuel Lopez Obrador of Mexico's Democratic Revolutionary Party in Mexico City

May 6, 1997

Q. Mr. President, why did you decide to be the first American President to meet with opposition leaders?

The President. Because we support the political reform process in Mexico, and I do this in other countries, in Russia, Israel, other countries I visit. So I thought it was important.

NOTE: The exchange began at 7:10 p.m. at El Presidente Intercontinental Hotel. A tape was not available for verification of the content of this exchange.

Remarks at a State Dinner in Mexico City

May 6, 1997

Mr. President, Mrs. Zedillo, members of the Mexican Cabinet and other distinguished public servants, citizens of Mexico, on behalf of Hillary, on all the members of our delegation, from the administration and the Congress, I, first, thank you for the graciousness and warmth with which you have welcomed us.

We live side by side as neighbors. We work together day-in and day-out as partners, but the warmth of your reception has reminded us today that we are also close friends.

Just before the dinner began, President and Mrs. Zedillo took Hillary and me to see the magnificent murals of Diego Rivera that

adorn this great palace. They are very moving works. Along with the paintings of Orozco and Siqueiros, they represent the peak of artistic achievement in this century and one of the many contributions of Mexico to the culture of the world. Anyone who has seen it knows that the power of Rivera's "Epic of the Mexico People in Their Struggle for Freedom and Independence" comes from more than mere technical skill. In this grand work we see the proud spirit of Mexico's revolution and Mexico's heart.

Instantly, I saw Rivera's extraordinary love of the Mexican people, the same passion which then and now inspires Mexico's journey toward a better and freer society. Rivera never actually finished his epic, and perhaps that is fitting because the journey of every nation to increase the freedom of its people, the labor at the very heart of democracy, never ends.

I am delighted to be in Mexico at another time when this struggle is making a dramatic stride forward. Mexico's leaders and political parties are opening the doors of democracy wider than ever. New citizen groups have sown the seeds of a vibrant civil society that promises to deliver to all Mexicans a better and freer future.

Mr. President, you reminded us that it was in this palace where Benito Juarez corresponded with Abraham Lincoln. Our President, Mr. Lincoln, who many of us consider to be our greatest President, called in the United States in his time for a new birth of freedom. The murals here remind us here that the birth of freedom is more than a matter of improving our political systems. We must also strive to see that our citizens are free from want and hunger, free from the dangers our new age brings, and free to make the most of their own lives.

The partnership we seek with Mexico is one that will advance that kind of freedom, here and throughout the Americas. We want to work together to lay the foundation of an enduring prosperity. We want to join together to improve the air and water we share. We want to work to turn our border into a region of growth, to defeat disease, to defeat the threat of drugs, organized crime, and corruption.

Mr. President, we can succeed because we have forged a relationship as broad and deep as that which exists between any two nations. And today we have made important progress. We are answering the demands of our time, advancing the common goals of our people, serving a friendship that is at the heart of what we all want for our future. In so doing, we honor the legacy of Benito Juarez and Abraham Lincoln and the constant quest for a new birth of freedom.

Ladies and gentlemen, I ask you now to join with me in toasting President and Mrs. Zedillo and their family, to partnership of our nations and the new day of freedom it will bring to the friends and neighbors of our shared continent.

NOTE: The President spoke at 10:09 p.m. at the Presidential Palace. A tape was not available for verification of the content of these remarks.

Address to the People of Mexico in Mexico City

May 7, 1997

Thank you, Mr. President, for the wisdom of your words, for the warmth of your personal expression, and for the great generosity with which the people of Mexico have received my wife and our delegation, the members of the administration, and the Members of Congress. We thank all those who have been a part of that in the Mexican Government, throughout the political system, and citizens at large.

I am honored to speak today in the heart this magnificent capital, Teotihuacan and Aztec civilizations flourished, where one of the world's greatest cities grew up centuries before the first English tents were pitched in Jamestown, Virginia, or Plymouth, Massachusetts. I'm frankly, a little envious that Hillary got to spend an extra day here, and I want to thank those who are responsible for the wonderful welcome she received in the Yucatan. Almost 22 years ago now, Hillary and I came to Mexico for our honeymoon. Mexico won our hearts then, but now as then, mi encanta Mexico.

I come here today to celebrate the ties that bind the United States and Mexico and to help set a course to strengthen them for the age of possibility before us as we enter the 21st century. Our nations and our hemisphere stand at a crossroads as hopeful as the time when Hidalgo and Morelos lit the torch of liberty for Mexico almost two centuries ago.

Democracy has swept every country but one in the Americas, giving people a vote and a voice in their future. Decades of coups and civil wars have given way to stability, to peace, to free markets, and to the search for social justice and a cleaner environment. The electricity of change is surging throughout our hemisphere and nowhere more hopefully than Mexico.

I congratulate the Mexican people for carrying forward bold political reforms that will lead in July to the most intensely contested elections in your history. We know from our own 220-year experiment that democracy is hard work. It must be defended every day. But it is worth the effort, for it has produced more opportunity for people to make the most of their own lives than all its rivals.

Four years ago, in this very place, we began a grand common effort to secure democracy's gains in our hemisphere for all our people. On behalf of my administration, Vice President Gore here invited the nations of our hemisphere to the Summit of the Americas in Miami. There we set an ambitious agenda to create free trade throughout the hemisphere and to cooperate on a host of other issues with the goal of fulfilling the ageold dream of building a truly democratic and prosperous family of the Americas in the 21st century.

Revolutionary forces of integration and technology and trade and travel and communications are shaping our times and bringing us all closer together. The stroke of a computer key sends ideas, information, and money across the planet at lightening speed. Every day we use products that are dreamed up in one country, financed in another, manufactured in a third, with parts made in still other countries, and then sold all over the world. Like it or not, we are becoming more interdependent. And we see that, too, on the negative side, as when a stock market crash, an environmental disaster, or a dread disease

in one country sends shock waves deeply felt far beyond its borders.

While economic integration is inevitable, its shape and its reach depend upon our response to it. In both our countries, there are some who throw up walls of protection to ward off the challenge of change. But more and more, people here and the United States and throughout the Americas understand that openness, competition, and the flow of ideas and culture can improve the lives of all our people if we ensure that these forces work for and not against all our people.

With our long border, rich history, and complex challenges, Mexico and the United States have a special responsibility to work together to seize the opportunities and defeat the dangers of this time. Our partnership for freedom and democracy and for prosperity and our partnership against drugs, organized crime, environmental decay, and social injustice is fundamental to the future of the American people and to the future of the Mexican people.

To succeed, this partnership must be rooted in a spirit of mutual respect. Your great leader Benito Juarez, whose statue stands not far from the White House in Washington, said, "Respect for the rights of others is peace." Today I reaffirm to the people of Mexico: We embrace the wisdom of Juarez. We seek a peaceful, prosperous partnership filled with respect and dignity.

Four years ago, together, we led the fight for NAFTA. Many people in both our countries painted a dark picture of lost jobs and boarded-up factories should NAFTA prevail. Well, they were wrong. NAFTA is working, working for you and working for the American people.

In 3 short years, and despite Mexico's worst recession in this century, trade between our nations has grown nearly 60 percent, as President Zedillo said. Mexico is our third largest trading partner, just behind Japan, which has an economy 15 times larger. Our exports to Mexico are 37 percent higher than before NAFTA, an all-time high in spite of the economic difficulties here.

But for Mexico, NAFTA's benefits are just as great. Two and a half years ago, the financial crisis that struck Mexico wrought real and profound hardship to your people as jobs vanished and inflation skyrocketed. The storm hit only days after President Zedillo took office. He might have simply complained that he got a big dose of bad luck, but instead, he responded with vision and courage. By keeping to the path of reform and the blueprint of NAFTA, he lessened the impact of the recession.

The real hardships remain. Mexico has made a remarkable turnaround. Since the crisis, you have created one million new jobs, cut inflation by more than half, and regained the confidence of international investors.

Now, compare this with the economic crisis of 1981 and '82, when Mexico sharply raised its tariffs and followed a different course. Then, it took 7 long years for Mexico to return to the financial markets; this time, only 7 months. Then, it took 4 years for your economy to recover the lost ground; this time, only a year after the crisis, Mexico grew by more than 5 percent and is expected to grow strongly this year, too.

You have endured punishing setbacks, but America is proud to have worked with you from the very beginning, enlisting international support for a loan package that safeguarded hundreds of thousands of jobs in both our countries, calmed emerging markets throughout Latin America and the world, and when Mexico paid the loan back, earned the respect and admiration of the entire world. I congratulate you on this course.

Of course, the ultimate test of our economic partnership is not in big numbers but in human impact: the electronic workers of Mexico's Baja Peninsula whose new jobs mean better health care and pensions and more education for their children; the hundreds of thousands of Mexican women who now have mammograms because American-made diagnostic equipment has become more affordable to you; and all the American workers with good high-wage jobs based on our trade with you.

NAFTA has also become an important tool for improving the environment and the wellbeing of workers. Its institutions are working to clean up pollution in the border region, with four treatment plants already under construction and more to come. Its labor agreements have created a new awareness of workers' rights and labor conditions in both our countries.

We must accelerate the pace of these efforts to reach more people and more communities. And we must include more nations in our partnership so that we can achieve the goal we set out at the Summit of the Americas of a free trade area of the Americas. That is why I'm working with Congress to gain support for fast-track authority and why I'm coming back to Latin America twice in the next few months.

As we celebrate these accomplishments, we must also do everything in our power to assure that the benefits and the burdens of change are fairly shared. The most powerful tool for doing that, plainly, is education, giving our people the skills they need to compete and succeed.

At the Miami summit, Mexico took the responsibility of leading a hemispheric education initiative. Working with Brazil, Chile, and the United States, you have set our sights on lifting standards and bringing new methods and technologies to classrooms throughout the hemisphere. We can rekindle the passion for education that swept this country after your revolution. Your great poet Alfonso Reyes described that moment as, "a grand crusade for learning that electrified the people. Nothing equal to it has ever been seen in the Americas."

Let us see something equal to it and greater. Let us renew this crusade. And let us remember, as my wife has said, the citizens on every continent, in distant villages and large cities—this crusade for education must include young women as well as young men, on equal terms. And let us resolve to make this crusade a shinning light of our next Summit of the Americas next year in Santiago.

In Miami, at the first summit, we also reaffirmed that we cannot be responsible stewards of freedom unless we are also responsible stewards of our natural resources, our hemisphere's land and air and water as well as the rich texture of plant and animal life they support.

Over the long run, the development of democracy and a prosperous economy requires the sustainable development of our natural resources. That is why we have put the protection of the environment right where it be-

longs, at the heart of our hemispheric agenda. That is the course we charted together in Rio, in Miami, in Santa Cruz, and one we must pursue further in Santiago.

Trade, education, and the environment are critical pieces of the greater mosaic of our relationship, designed to turn our 2,000-mile border into a vibrant source of growth and jobs and open exchange. We're also building a bridge between Brownsville and Matamoros and roads to connect our people, streamlining cargo transit with high-tech scanners, improving water supplies for the area's inhabitants, and through our Border 21 initiative, giving local communities a strong voice in the future of the dynamic living space they share.

As our cooperation grows closer, so do our people. For American, that means pride in the fact that we are one of the most diverse democracies in the world. That diversity will be one of our great strengths in the global society of the 21st century. And Mexican-Americans are a crucial part of our diversity and our national pride. Now more than 12 million strong, they have helped to make the United States the fifth largest Hispanic nation in the world.

Mexican-Americans are contributing to every dimension of American life. In Congress, they have written the laws of our land. Just yesterday, Ambassador Bill Richardson, whose mother came from this city, was working to bring peace in central Africa, and every day he is America's voice at the United Nations. Our administration draws strength from many other remarkable Mexican-Americans, including several who are here with me, our Energy Secretary, Federico Peña; my Director of Public Liaison, Maria Echaveste; my Congressional Liaison, Janet Murguia. I am also pleased to have in our party two distinguished Members of Congress who are Mexican-Americans, Javier Becerra of California and Silvestre Reyes of Texas and four other distinguished elected officials who represent large number of Mexican-Americans and who care deeply about our partnership, Senator Kay Bailey Hutchison of Texas, Senator Jeff Bingaman of New Mexico, Representative Jim Kolbe of Arizona, and Governor Robert Miller of Nevada.

Last year nearly 160,000 Mexicans immigrated legally to America, bring their talents, their energies, their aspirations. They've played by the rules. And we, for our part, must make sure that the system treats them fairly and gives them the chance to live up to their hopes and dreams.

But to maintain an immigration policy that is generous, fair, safe, and orderly, we must also take effective action to stop illegal immigration. We are a nation of immigrants and of laws. Just as those who obey our laws are welcome, those who break them must face the consequences. Our new immigration law will help us to achieve these goals. In applying it and in our overall approach to immigration, we will balance control with common sense and compassion.

I am very pleased that the balanced budget agreement I reached with our Congress last week includes a significant restoration of welfare benefits to legal immigrants. I will continue to work with Congress to correct some aspects of our immigration law. We will ensure respect for human rights and seek to apply the law humanely, with special concern for children and families. There will be no mass deportations or no discrimination. And we will continue to support Mexico's efforts to create new opportunities here, so that no one feels compelled to leave home just to earn a living for his or her family.

In the end, that is the answer. But I ask you to remember and work with us on the central premise. We have a generous immigration policy, perhaps the most generous in the world, but to make it work we must be a nation of laws.

This moment of great promise for us is, frankly, also one of peril. The great irony of this time is that the forces of global integration have also unleashed powerful sources of disintegration that use open borders and technology and modern communications to strike at the very heart of civilized societies, our families, our institutions, our very lives.

For us, the greatest of these scourges is that of illegal drugtrafficking. The cost to both of us of illegal drugs are staggering. In America, every year drugs kill 14,000 people and cost our country almost \$70 billion for crime, prisons, lost work, wounded bodies, and ruined lives. Every year, our law enforce-

ment officials arrest one million people on drug charges. In Mexico, President Zedillo has called narcotics trafficking the greatest threat to national security, the biggest hazard to social health, and the bloodiest source of violence.

Throughout our hemisphere, we see how drug cartels threaten the fabric of entire societies. They corrupt or murder law enforcement officials and the judiciary, take over legitimate businesses and banks, spread violence to offices and homes, to streets and to playgrounds.

Drugs are not simply a Mexican problem or an American problem; they are our common problem. The enormous demand for drugs in America must be stemmed. We have just a little less than 5 percent of the world's population, yet we consume one-third of the world's cocaine, most of which comes from Mexico. The money we spend on illegal drugs fuels narcotraffickers who, in turn, attack your police and prosecutors and prey on your institutions. We must face this curse together, because we cannot defeat it alone. My friends, the battle against drugs must unite our people, not divide them.

We must fight back together, and we must prevail. In the United States we have begun the largest antidrug effort in our history. More than two-thirds of its \$16 billion budget will go to attacking our domestic drug problem. We've cut casual drug use by 50 percent in America, but tragically, among young people under 18 has doubled. We're reaching out to young people with an unprecedented effort, a public education campaign to teach that drugs are wrong, illegal, and deadly. We're supporting successful neighborhood strategies like community policing that are making our streets and schools safer and more drug-free. We're punishing drugpushers with tougher sentences and working with our partners abroad to destroy drugs at the source or stop them in transit.

Here in Mexico, you must continue your brave fight against illegal drugs. Already you have shown real advances in drug eradication. You've enacted strong new measures to combat money laundering and organized crime. You've destroyed more drug labs and landing strips and seized more drugs, including more than 10 tons of cocaine just days

ago. And last week, you resolved to rebuild your drug enforcement agency on a firmer foundation.

I know the hardship and sacrifice this has caused. More than 200 Mexican police offers died last year because of drug violence. As terrible as this toll is, the price of giving up and giving in would be higher. Let us resolve to redouble our efforts, not by pointing fingers but by joining hands.

Yesterday, President Zedillo and I took an important step forward when we declared the U.S.-Mexican alliance against drugs. Based on mutual respect and common sense, it will strengthen our attack on drug production, trafficking, and consumption. We will crack down harder on the key problems of money laundering and arms trafficking. The future of our children depends upon these efforts and depends more on our determination to continue the fight. We must not let our children down.

Our alliance against drugs is but one of many elements in our cooperation for the coming century. Yesterday, the President and I received a report of our Binational Commission. From wiping out tuberculosis in our border States to protecting endangered species in the Pacific, to increasing education opportunity with more Fulbright scholarships, the scope of our joint efforts has become as large as the continent we share.

Fifty years ago, President Harry Truman came to Mexico. His visit was a turning point between our people. He spoke of the difficulties in our past and of the need for us to work more closely. He said, "I refuse to be discouraged by apparent difficulties; difficulties are a challenge to men of determination. In the face of our difficulties, we must be men and women of determination. We can bridge the divides of culture, history, and geography to achieve Juarez's noble vision of respect and peace."

Rooted in the rule of law, rooted in prosperity for all who will work for it, rooted in good health and a clean environment, rooted in modern education and timeless values, the bright promise of a new century lies before us. Let us embrace it together.

Thank you.

NOTE: The President spoke at 11:21 a.m. at the National Auditorium, and his remarks were broadcast live on Mexican television. A tape was not available for verification of the content of this address

Remarks to the Community in Tlaxcala, Mexico

May 7, 1997

Buenos dias, Tlaxcala. President and Mrs. Zedillo, Governor and Mrs. Alvarez-Lima, to all of our friends from Mexico and the United States. Mayor Teroba, thank you for welcoming us to this wonderful city. It is great to be here. I thank you for coming out to say hello.

President Zedillo and I have been working hard, as he said, and now we have come just to celebrate Mexico's people and culture with you. This is an especially important day for my wife and for me because we were married about 22 years ago, and we came to Mexico on our honeymoon. And so we always love to come back. And this is a very romantic setting to be in today, and we thank you for that.

The partnership between Mexico and the United States, the friendship between Mexico and the United States is important to the future of the American people and the Mexican people. It must be pursued in a genuine spirit of respect, equality, and dignity.

We are moving into a world with great changes in the way we work and live, and the world grows smaller because of technology and rapid communications. But some things do not change. This beautiful city, founded nearly 500 years ago, reminds us that even in times of great change, some things are meant to last: our heritage, our love of family, community, our devotion to work, our respect for the land we are blessed to inhabit.

It is my purpose to work with you to preserve the things that we want to preserve, to change as we must so that the people of Mexico and the people of the United States will have more and better jobs, good health care, all our children, boys and girls alike, will have good education, and we will be able together to beat back our common enemies of drugs and crime, so that as we move into

the new century, we will know we have preserved our community, our values, our integrity, and we have prepared the way for our children's future.

In closing, I would like to say a special thank you to the Mexican people for the many contributions that Mexican-Americans have made to our life in the United States. Two members of my Presidential Cabinet, many people in my administration, many Members of our Congress, people successful in all walks of life have their roots here in Mexico. They are proud of it, and so am I. And we are going to work hard to make sure that in the years ahead, we draw closer together, we work together, we maintain a spirit of pride in our own heritage, but a genuine partnership for a better future.

Thank you. Thank you, Mexico. Thank you for a wonderful visit.

Note: The President spoke at 1:41 p.m. in the town square. In his remarks, he referred to Gov. Jose Antonio Alvarez-Lima, and his wife, Veronica; and Mayor Cesareo Teroba of Tlaxcala. A tape was not available for verification of the content of these remarks.

Proclamation 6999—Mother's Day, 1997

May 7, 1997

By the President of the United States of America

A Proclamation

As we prepare to enter the 21st century, in the midst of a rapidly changing world, one thing remains constant—the unconditional love between a mother and her child. This love provides us with a cornerstone and sanctuary throughout our entire lives. Mothers nurture, challenge, and instill strong values in their children, find solutions, arbitrate disputes, organize activities, care and teach, influence and lead, give, share, and encourage. Their abiding moral principles shape our families, our communities, and our national life.

Today, mothers face many different challenges—from balancing the responsibilities of home and work, to raising families on their own—while contending with the often

daunting challenges of modern society. They do this all while meeting the day-to-day responsibilities of class projects, car payments, and the flu season. And yet, they succeed, determined to protect what is so precious to them and to make brighter futures for themselves, their children, and their Nation.

Each year we welcome the opportunity to set aside a day to acknowledge all that our mothers—whether biological, adoptive, or foster—have given us. It is a time to reflect on all we have gained from their guidance, care, and sacrifice and a time to openly express our gratitude and love. The Congress, by a joint resolution approved May 8, 1914 (38 Stat. 770), has designated the second Sunday in May each year as "Mother's Day" and requested the President to call for its appropriate observance.

Now, Therefore, I, William J. Clinton, President of the United States of America, do hereby proclaim May 11, 1997, as Mother's Day. Whether we are able to share this special day with our mothers or are blessed with memories of them, in our hearts they are with us always. I urge all Americans to express their love and respect for their mothers and to observe this day with appropriate ceremonies, activities, and programs.

In Witness Whereof, I have hereunto set my hand this seventh day of May, in the year of our Lord nineteen hundred and ninetyseven, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., May 8, 1997]

NOTE: This proclamation was published in the *Federal Register* on May 9.

Proclamation 7000—Peace Officers Memorial Day and Police Week, 1997

May 7, 1997

By the President of the United States of America

A Proclamation

Law enforcement officers are true heroes, quietly risking their lives every day to protect our public safety and private property. The routine, everyday nature of their courage makes it all the more extraordinary. Day and night, these brave men and women leave home, put on their badges, and report for duty, putting their lives on the line for the rest of us.

Today, an estimated 587,000 men and women are sworn police officers, working to enforce our Nation's laws and maintain order in our society. As citizens we owe these officers respect and gratitude, and Police Week is a welcome time for us to join together and salute these officers for the selfless work they carry out so faithfully all year long.

Sadly, during Police Week we also pause, on Peace Officers Memorial Day, to remember our fallen officers. Last year, 117 Federal, State, and local officers were killed in the line of duty. Although this number dropped to the lowest level in over 30 years—and the number of police officers killed by firearms alone dropped to 55 from 71 the previous year—these statistics, compiled by the National Law Enforcement Officers Memorial Fund, remain a cause for great concern. The loss of any police officer is a tragedy, and as a Nation, we mourn and remember these men and women who made the ultimate sacrifice by giving their lives. While we can never repay the debt we owe to these fallen officers and their families, we can-and must-honor their memory by carrying on their crusade to make America a better and safer place.

By a joint resolution approved October 1, 1962 (76 Stat. 676), the Congress has author-

ized and requested the President to designate May 15 of each year as "Peace Officers Memorial Day" and the week in which it falls as "Police Week," and, by Public Law 103–322 (36 U.S.C. 175), has directed that the flag be flown at half-staff on Peace Officers Memorial Day.

Now, Therefore, I, William J. Clinton, President of the United States of America, do hereby proclaim May 15, 1997, as Peace Officers Memorial Day and May 11 through May 17, 1997, as Police Week. I call upon the people of the United States to observe these occasions with appropriate ceremonies, programs, and activities. I also request the Governors of the United States and of the Commonwealth of Puerto Rico, as well as the appropriate officials of all units of government, to direct that the flag be flown at halfstaff on Peace Officers Memorial Day on all buildings, grounds, and naval vessels throughout the United States and all areas under its jurisdiction and control. I also invite all Americans to display the flag at half-staff from their homes on that day.

In Witness Whereof, I have hereunto set my hand this Seventh day of May, in the year of our Lord nineteen hundred and ninety-seven, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:47 a.m., May 9, 1997]

NOTE This proclamation was released by the Office of the Press Secretary on May 8, and it was published in the *Federal Register* on May 12.

Remarks at the Welcoming Ceremony at the Central American Summit in San Jose, Costa Rica

May 8, 1997

Thank you very much. President Figueres, thank you for bringing us all together. And to my fellow leaders from Central America and the Dominican Republic, thank you for coming. To all of you, to our distinguished guests, to all Ticos and all the people of Central America, let me say, *Es realmente un nuevo dia*.

Less than a decade ago, much of the Americas was still dominated by civil war, repression, and hopeless poverty. Today, we celebrate the advance of peace, growing prosperity, and freedom across our hemisphere. And we honor the remarkable men and women of Central America who helped to lead the way.

When the history of our region and our time is written, it will record your courage and your strength in ending four decades of conflict, braving the threat of bombs and bullets to cast ballots, embracing the challenge of economic reform, and opening the door to a new era of partnership among all our nations.

President Figueres, in that epic struggle, Costa Rica, this nation of brothers, has been a wise leader and set a powerful example. Waging peace as tenaciously as others have waged war, Costa Rica has shown that a country does not need an army to be strong. We thank Costa Rica and its leaders for building a vibrant democracy that takes care of its citizens and shoulders its responsibilities in the world.

Three years ago, our hemisphere's 34 democracies met in Miami at the historic Summit of the Americas to secure the hard-won gains our nations have made and to make them work for all our people. Today in San Jose, in the first summit between the leaders of the United States, Central America, and the Dominican Republic in almost three decades, we stand before you united in our course determined to advance together to help the daily lives of our people in better jobs, safer streets, cleaner air, brighter hopes for our children and their future.

We are here to help our economies grow and to grow closer by opening our markets, protecting our workers, and sharing more fairly the benefits of prosperity. We are here to give all our people the tools to succeed in the global economy by making good education the birthright of every citizen of every country here.

We are here to strengthen our democracies by standing against the criminals, the drug traffickers, the smugglers who exploit open borders to threaten open societies, and we are here to protect our future by launch-

ing new efforts to prevent pollution and protect our precious natural environment.

When President Kennedy came to Costa Rica more than three decades ago, he said, "Every generation of the Americas has shaped new goals for democracy to suit the demands of a new age. Our generation must meet that challenge, and we must do it together. We know that we must not be just neighbors but real partners, working together in a spirit of friendship, equality, and mutual respect."

My fellow citizens of the Americas, that is the partnership we have come here to build. Here in the heart of our hemisphere, let us go forward into a bright new century full of unlimited possibilities for our young, knowing that to realize those possibilities, we must go forward together.

Thank you.

NOTE: The President spoke at 10:27 a.m. at the National Theater Plaza. In his remarks, he referred to the following Summit of Central America participants: President Jose Maria Figueres of Costa Rica; Prime Minister Manuel Esquivel of Belize; President Leonel Fernandez of the Dominican Republic; President Alvaro Arzu of Guatemala; President Carlos Roberto Reina of Honduras; President Arnoldo Aleman of Nicaragua; and President Armando Calderon of El Salvador. A tape was not available for verification of the content of these remarks.

The President's News Conference With Central American Leaders in San Jose

May 8, 1997

President Figueres. Good afternoon, friends. I wish to express on behalf of the heads of states and of government of Central America and the Dominican Republic how pleased we are with the results of the extraordinary work session we have had this morning with President Clinton. It has been a very sincere dialog, a very realistic dialog, a very human dialog, and especially, a very friendly dialog.

I would like to share with you four main conclusions which are the outcome of our discussions and which are reflected in the joint declaration which we have just signed. First of all, we've inaugurated a new phase, a new stage in the relations among our countries. We attach a very special importance to this alliance. It reflects a new visional mood, a more optimistic one, a more mature one, and a more propositional one. And it also demonstrates the existence of a shared agenda, the fundamental objective of which is the well-being of our peoples through the consolidation of economies which are more and more open and integrated. And we have ratified this will.

Secondly, we wish to emphasize the brotherly spirit, the friendship and the understanding which have prevailed in our discussion of topics which we knew were sensitive and complex. We have made a special effort to reach agreements, to compromise and to understand the realities which our Governments face. Beyond those realities, we found a will to work together, and we have opened areas for this dialog to continue and for our collective action.

Third, we underlined the importance of having maintained, as a constant concern of this meeting, the social issues, the importance of which for Latin America and for our region is more vital today than ever before. We share a special concern with the more needy, a concern which reflects solidarity, not charity, as a means to generate opportunities for productive employment and to ensure the dignified life which our peoples demand.

I especially wish to recognize the contribution of women to the developing of economic democracy and how urgent it is to guarantee nondiscriminatory treatment for them in the workplaces, in political life, and in social relations generally. All this should have a significant impact in the improvement of the quality of life of the coming generations.

Finally, we wish to stress the significant role which environmental issues continue to have on our agenda. We have deepened and expanded the scope of the joint declaration of Central America and the United States, CONCAUSA, and in doing so, we have helped our region move even further forward as one of those regions which are noted throughout the world for their commitment to the rational use and intelligent use of our natural resources. In this regard, we can state that the decisions we've adopted in this field

in this declaration can be characterized as revolutionary at a hemispherical level.

An essential element to attain institutional strengthening and to ensure good governance of our countries has to do with the possibility of expanding our markets and stimulating investments which generate employment and improve the quality of life. I believe that with respect to both topics, free trade and investment, we have moved forward in an impressive manner in attaining a better understanding and in acceptance that reciprocity should be the new byword in the establishment of all our discussions.

Ladies and gentlemen, the President and the Prime Minister of Belize and the Dominican Republic would like to make a special mention to the democratic circumstance that prevails in all the region: We are committed to strengthen and perfecting it.

We are aware that, at the threshold of the 21st century, it is not enough to guarantee access to free, fair, and transparent elections for our citizens. Threatened by formidable enemies such as narcotrafficking and organized crime, it is indispensable to fortify democratic institutions and to ensure ways in which civil society can participate more effectively in the decisionmaking process.

Nonetheless, it is through the development of dynamic economies and more equitable social structures that we will be able to fully grasp the benefits of democratic governance. To this regard, we are convinced that one indispensable element to ensure such democratic governance has to do with the possiblity to expand our markets and, with it, stimulate investments that generate employment and improve the quality of life of our populations.

Both issues, trade and investment, were positively reinforced during our meeting with President Clinton, and we would like to emphasize our satisfaction as the new criteria that will guide our next steps towards the construction of free-trade zones in the Americas

In closing, let me emphasize the warmth of this meeting. You, President Clinton, with your insight and your thoughtfulness, have come to Central America and with our friends from the Dominican Republic have given a new dimension to our relations. We all came here with high expectations, We had the opportunity to share our thoughts but express the feelings of our hearts. And we all part full of optimism, ready to continue our work, work that is circumscribed by the need we all have to continue bettering the conditions of living of our people.

Thank you very much.

President Clinton. President Figueres has given an excellent statement. I will just make a few brief comments. First of all, I know I speak for all of us who are guests here in thanking the President and the people of Costa Rica for their warmth and hospitality.

This is truly a new day for Central America. The transition from conflict to cooperation has changed the relationship among the Central American countries and between the United States and Central America. A decade ago, we focused on civil wars. Now, together, we are fighting against poverty and fighting for prosperity, stronger democracy, and the sustainable development of our precious resources.

It is this new reality, this new agenda that we share which brings us here to San Jose for the first summit meeting between the leaders of the United States, Central America, and the Dominican Republic in 30 years. The people of Central America have chosen peace and democracy. We must help them to prove that they made the right choice, that democracy delivers.

Today, we agreed to an intensified ongoing dialog between the United States, Central America, and the Dominican Republic to work together on issues that will make a real difference to the lives of all our people with a high level, follow-on structure to make sure that our commitments are realized.

Together we looked at ways to strengthen our democracies and to combat the drugs, crime, and corruption that threaten to undermine them. I'm encouraged by the growing cooperation among Central American law enforcement authorities, including the creation of a joint center for police studies in El Salvador. To advance it further, the United States plans to establish an international law enforcement academy in Latin America by the end of this year, modeled on our successful academy in Budapest. We also agreed

to modernize extradition treaties and to apply them vigorously. Those who commit a crime in one nation in our region should know that they will have no place to run and hide elsewhere in the region.

We took important steps to broaden the benefits of open and competitive trade. Our trade with Central America exceeded \$20 billion last year. That is a 120-percent increase since 1990. This dramatic increase is the direct result of the progress the nations of this region have made toward improving their economies and opening their markets.

To identify concrete actions we can take to expand commerce even more, and to explore ways to move toward our common goal of a free trade area of the Americas by 2005, we created a ministerial level trade and investment council.

The open skies agreement we signed today—the first in our hemisphere—are a powerful example of how we can move forward together. They will allow our air carriers greater freedom to increase passenger and cargo services, to lower prices for travelers and shippers, and literally to bring the Americas closer together.

Today, we also agreed that our labor ministers will meet later this year to exchange ideas on promoting respect for worker rights and improving working conditions. And we discussed the issue of immigration. I'm proud that the United States has a tradition of generous legal immigration. Last year, over 900,000 people legally immigrated to the United States. I will do what I can to preserve it because I believe America's diversity is one of our greatest strengths as we move into a new century in an increasingly global society.

But to maintain that tradition and to do what is right by people who immigrate to the United States legally, it is also necessary that we be more effective in stopping illegal immigration. Our new immigration law is designed to accomplish that objective. I appreciate the decision by several Central American nations to criminalize the terrible practice of alien smuggling, which is also a scourge to all of us.

I do want you to know that enforcing our laws, I am determined to balance the need for firm controls against illegal immigration with common sense and compassion. Our country has greatly benefitted from the talents and the energies of Central Americans who came to our shores because they were fleeing civil war. Today, the remarkable progress in that region means that many can return home. But we want that to occur in a manner which avoids destabilizing the nations and the economies of Central America, or creating enormous hardships for children and families.

There will be no mass deportations and no targeting of Central Americans under this law. I am working with Congress to implement the new law so that it does not produce these unintended results.

Finally, we explored ideas to make a good education the birthright of every child in this region. We agreed that education should be a centerpiece of next year's Summit of the Americas in Santiago, for which today's summit is an important building block.

This has been a full and a productive session. Again, let me thank my colleagues for the passion and the depth of commitment they bring to this enterprise, and to our shared vision for a new partnership between the United States and Central America on the brink of a new century. Thank you very much.

NAFTA Membership

Q. Good afternoon. Thank you very much, Mr. President. I have two questions. For you, Mr. President Figueres, I'd like to know, within the declaration, in the chapter on strengthening democracy and good governance, I'd like to know what should be understood in the paragraph that says that we take on the commitment to update our extradition treaty and apply it vigorously to make sure that criminals are taken to justice, where the effects of their crime are felt more severely.

If we are dealing here with a paragraph that is somehow suggesting for the future any possibility of extraditing our citizens—[inaudible]—that the Central American contingency meet in order to be considered by your country to be part of the free trade agreement and if so, if we are, after Chile, the next one—[inaudible].

President Clinton. I was listening—[inaudible]—you started talking in Spanish.

Q. Okay, so here again. My question is—[inaudible]—[laughter].

President Clinton. It's been a long day. [Laughter]

Q. Thank you. What do you think the conditions that Central American countries should meet in order to be considered by your country to be part of the Free Trade Agreement, and if we do meet those requirements, are we the next after Chile? Thank you.

President Figueres. The biggest—[inaudible]—is that respecting our constitutions and the independence of the branches of government in our countries, the judiciary and the legislative. We will continue cooperating in these areas which have to do with ensuring citizen security. And in accordance with our responsibility as Presidents with respect to our population, I think we should work out together combating drug trafficking, money laundering, and these modern scourges which have been developing in our societies and which can only cause harm to our societies.

This is a reaffirmation of our will to continue working in that direction, with respect to our constitutions and to our legal provisions. We are all states under the rule of law, fortunately.

President Clinton. I would like to make one comment about that from the point of view of the United States. We do not believe that our sovereignty is undermined by extraditing people through our countries as long as they follow the same rules with us, so that we both respect each other's criminal justice system.

Now, let me answer your question. First of all, I believe that the nations of Central America have already gone a long way toward becoming part of a free-trade area by embracing democracy, open markets, and committing themselves to expanded trade, and committing themselves to increasing international cooperation. After all, we have the President of the Inter-American Development Bank here, we have the Secretary General of the OAS here. We are all working together more. We are committed already, the United States is, to working with all the nations that are here present to establish a

free-trade area of the Americas by 2005, which is not so very far away.

Now, in between now and then, can we do more to have reciprocal open trade with the Central American countries? I believe we can, and I have agreed to two steps. The first is that we have set up a ministerial trade and investment council here, as a result of this communique, to identify what the next concrete steps are. But, before that, I have proposed in my budget an expansion of the Caribbean Basin Initiative, and I have funded it over the next 5 years, which would permit us to reduce or eliminate tariffs on a large number of other items coming from Central America that would further deepen our trade relations.

So, I'm strongly supportive of it. I think the big steps have already been taken. The next steps are subject to agreement by our trade negotiators and people who are concerned about investment. And they can be worked out if we stay on the path we're on.

Terry [Terence Hunt, Associated Press]

Central American-U.S. Relations

Q. Mr. President, some of the leaders here today and some other prominent Central American figures have complained in recent days that the United States pays attention to this region only in times of war and in times of natural disaster. Do you think that that has been a valid criticism?

And to President Figueres, what, if anything, has President Clinton said today that makes you think that that attitude would change?

President Clinton. Well, first of all, I think there is some validity to that criticism—that is, I think there are some sectors of our society that may have been more interested in Central America when it was a battle-ground in the cold war or when it could at least be interpreted to have been a battle-ground in the cold war. But I don't think it's a fair characterization of America as a whole or of the attitude of this administration.

After all, we convened the Summit of the Americas including all the democratically elected leaders of Central America and the Caribbean and the rest of Latin America in 1994. We have worked diligently since then

in meeting with and working with various leaders in this area. We have worked for the cause of peace in Central America and applauded it when it prevailed.

And this meeting here, which as I said, is the first time since 1968 when President Johnson met with the leaders of Central America, the Dominican Republic that such a meeting has occurred, and this one has a different agenda. This is designed to send the message that we believe it is in the interest of the United States and the people of the United States, as well as the right thing to do, to have an economic and a political partnership with Central America as we move into the new century.

President Figueres. I—[inaudible]—to this meeting with a completely different perspective of what our relationship should be. The old relationship that we have had in the past is no longer the one that can most benefit us in the world of a globalized economy. And today, we have all come as true partners to share the responsibilities of our development and to look for common paths through which we can develop. Central America today, fully democratic and in peace, is willing to pull its own weight, and we are perfectly well aware of the responsibilities in that respect that we have as leaders of our nations. This is truly the beginning of a great new partnership.

Q. Good afternoon, Presidents. For President Clinton. The countries of Central America have been complaining—complaining that the United States has abandoned Central America lately. Aside from progressively, steadily liberalizing trade, in what other way could the United States help the people of Central America—for meetings such as this not be considered as social events with rather rhetorical results that have nothing to do with reality?

President Clinton. Well, I think there are lots of specific ways we can work with Central America apart from trade, and I mentioned one in my remarks. We intend to establish a law enforcement academy in Latin America that will serve the people of Central America in helping them to develop professional police forces that are effective and respects human rights and effective judicial systems.

We did this in Central Europe, with one in Budapest, and we have worked with a lot of former communist countries in the area of law enforcement cooperation in a way that has been extraordinarily well received there, and I believe will be here.

Last night when President Figueres and I had a chance to meet, and again today in our larger meeting, I reaffirmed our willingness to work with countries of Central America to help to expand educational opportunities and to bring the benefits of educational technology to all students. And I think there are great opportunities there. I think there are enormous opportunities for us to cooperate in the environmental areas in ways that will be helpful to the long-term stability of the nations that are represented here.

So those are just three areas in which I expect there to be significantly increased cooperation in the years ahead. In addition to that, as you know, we still have some modest aid programs. The Peace Corps is active in many of these nations, doing very constructive things. So I expect that there will be other things which will be done in the years ahead.

Keep in mind, the United States has finally voted for the first time since 1969—at least we have an agreement with the leaders of the Congress—to balance our budget. And that will permit us the freedom and the economic stability, I think, to be a better partner with our neighbors in a whole range of other areas. But the most important thing is for you to prove that your economy will work. And I think the plan we're following will enable you to do that.

Paul [Paul Basken, United Press International].

Immigration Law

Q. Mr. President, Central American leaders before this meeting were saying the new U.S. immigration laws are causing major economic and political headaches. A State Department official was quoted today as saying that, given the situation in Congress, all you have been able to offer them today was "words and promises and hot air." Did that turn out to be true, and what do you realistically expect to get from Congress on immi-

gration between now and the date of September 30th, set out in the statement today?

And, for President Figueres, if you could, are the Central American leaders overreacting to the situation?

President Clinton. Well, first of all, let's describe what the situation is. There are a lot of immigrants living in the United States from the countries that are represented here today who came to the United States primarily because of upheaval caused in their countries during wars. Some of those immigrants are there legally, but not as legal immigrants. That is, there is a separate category of our immigration law which says if you're, in effect, fleeing political disruption in your own country, you can stay in our country but you don't become a legal immigrant with the right to apply for citizenship after 5 years. But many of them have been there quite a long while. Some of them are not legal under that status but they've been there quite a long while, and they did come because of the political upheaval.

There are two real problems with just shipping all of them up and sending them home, aside from the practical problems of whether it can be done or not. One is that a lot of them have been in the United States so long that they have families there, they have children in school, they have lives that are intertwined with their communities. And it would be significantly disruptive and unfair to the families and the children.

The other is that a lot of—such a dislocation would rob a lot of these countries of cash remittances that a lot of these folks are sending back home to their families which take the place of a lot of foreign aid or domestic economic activity in keeping the country going. And also, that level of influx would destabilize them.

So I think it's fair to say that everyone who studied this understands that the Central American countries—a number of them are in a very special category when it comes to dealing with the immigration laws.

The immigration law that we passed was designed to help us stop illegal immigration at the border, in the workplace, and in the court system. And it will achieve that. But we have to implement it in a way that is hu-

mane and recognizes the special problems created here.

So what I have said is that, number one, for the immigrants that are there legally, but not as legal immigrants—that is, they're in the category of people fleeing political problems at home—the law says that I can only exempt 4,000 people from being sent back to their countries. I will not trigger that law until September, the end of September, during which time I will work with Congress to try to figure out how to implement it.

As to people who are generally not in America legally, there will be no mass deportations and no targeting of any citizens from any country. They will have to be dealt with on a case-by-case basis.

And again, I will say, I'm not so sure, as whoever your anonymous source was, that the Congress will be unwilling to recognize the fact that these Central American countries are in a rather special category. After all, the United States Government was heavily involved with a lot of these countries during the time of all this upheaval. And just as we were quite generous—and we should have been—in welcoming Vietnamese people to our shores after the termination of our involvement in Vietnam, where our country did not prevail, in these nations where democracy has prevailed and we want to work with them to succeed, it seems to me we ought to be sensitive to the disruptions that were caused during those tough years that we were involved in as a nation. So I'm not so sure we can't get some treatments.

But the law itself, I want to say, as I said in Mexico, it's a good thing that we try to stop illegal immigration because if we don't, we won't be able to keep the American people in support of legal immigration. So we have to stop it as much as we can. But we have to understand, these Central American countries are in a different category because of what they went through in the 1980s.

President Figueres. I feel that we have advanced a lot on this subject, which is certainly important to the Central American nations for many of the reasons that President Clinton has just mentioned. But on this issue of immigration, your question was, has there been an overreaction in Central America. I don't believe that there has been an over-

reaction, and I believe that we have achieved substantial progress.

If I may, on that, I would like to call perhaps on President Armando Calderon Sol, because he is really the one that, in terms of Central America, with President Arnoldo Aleman, led the conversation.

President Calderon. I would just like to add that, for us, this new relationship that we have begun between Central America and the United States, at the time of President Clinton's visit is profoundly significant. It represents a recognition by the United States, a recognition of the contribution that our people make to their economy, a recognition of the human drama that our people are experiencing in the United States because of what happens here, because this was the theater of operations of the cold war, here in Central America, to hear this from the President of the United States and to hear the profoundly humane position that he adopts when he looks at the people which have had so much pain, for us is very encouraging. And he has stated very clearly that there will not be mass deportations, that they will seek to work more flexibly with the new immigration law, that there is time from now until September for a joint initiative with the Congress and to awaken more awareness within the Congress concerning this issue which is so important for Central America.

Today is a very important day, a day of great hope for all Central Americans who, because of some of the tragic conditions of violence, had to leave to seek new shores, to find refuge in the United States.

President Figueres. One last question.

Central American-U.S. Trade

Q. Thank you, Mr. President. The question first for President Figueres, don't you think there's very little scope in having the support of the U.S. Government for a draft that would provide to expand the benefits of the Caribbean Basin Initiative when the countries of the region would like to have something more specific than that before the year 2005?

And President Clinton, don't you think that mere support of good will for a draft is actually a very small guarantee for the Central American countries when there is a Congress which is actually against anything that has to do with free trade or unions or even the Democrats, themselves?

President Figueres. With respect to trade, I feel that we have made major progress. These countries have benefitted from the Caribbean Basin Initiative for a number of years now. And this program is the basis on which we have been able to expand our exports from the entire region into traditional markets and also into new markets.

The program that the executive branch of the United States is submitting to the Congress differs from the situation of the past. It contains funds to be able to counteract the loss of tariff income, which would mean expanding the list of products and the exemptions for many of the products coming from this region.

Moreover, I think it is vitally important that we have agreed here to ask our ministers, the ministers who are involved in foreign trade, to task them with finding new ways, new creative ways to continue working together as a region with an eye to the year 2005, the date for which our continent plans to integrate. So the idea would be that we could advance even more in the field of trade before that date comes.

With respect to trade, Laura [Laura Martinez, Costa Rica, Television 7], we need to stress investment. I think this meeting, this summit meeting, in many ways, is a stamp of approval for the profound reforms that have been led by the Presidents of the area in the different countries. Today, the economies are much more open and much more competitive. They are true democracies and, of course, this opens up our doors to greater flows of investment. And ultimately, this is the way for us to integrate better.

President Clinton. I would like to try to respond to your question with two points. First of all, this is not a—from our point of view—a vague commitment. I think you should see this in three steps—the question of how we might expand our trade between the United States and Central American countries.

Number one, I have presented a budget to the Congress which, if the Congress will go along, provides for the reduction of tariffs over the next 5 years on a lot of other goods which would increase trade with both Central America and the Caribbean. It is fully paid for in my budget. And therefore, I think we will have—we have some chance of passing it, perhaps a good chance. And I certainly intend to fight hard for it. So there's that step.

Then the second step is that we have agreed to bring our trade and investment ministers together to identify what we do after that, what more can we do. Then the third step is adopting the free-trade area of the Americas by 2005.

I know 2005 sounds like a long time away, especially if you're very young, but it's not so very long. And if you think about what will then be a trading area of over a billion people, it is a stunning achievement if we can pull it off. So I am not excluding the possibility that we can do more than expand the Caribbean Basin Initiative, nor am I taking for granted that it will be done, but that is the three-step process I see.

Now, the larger point you made is that the Congress of the United States is opposed to free trade. That may not be true. There are strong opponents of expanded trade in the Congress, but there are also very strong supporters. Some people are just against trade because they think it gives the United States a bad deal. I think the evidence is squarely against them. The more we open our markets, the better our economy does. And we have wages going up for the first time in 20 years, and last year, more than half the new jobs, for the first time in many years, coming into our economy were above average wage. So trade is good for us, not bad.

Secondly, we can get a lot of people in my party—you mentioned my party specifically—we can get a lot of people in my party to vote for a fast-track authority if our trading partners will give serious attention to the question of making sure that all people in our country get to participate in the benefits of expanded trade and wealth. That's why I have advocated that we set up a labor forum to go with the business forum that will meet as we work toward a free-trade area of the Americas. The more Americans believe that all ordinary working people in other countries will benefit from expanded trade, the

more likely we are to find support for it in the Congress.

Yes, ma'am.

Q. Thank you, Mr. President. I have a question for you and one question for the Presidents of Central America. Regionally, Central America was looking for NAFTA parity, and then later they changed things, that they preferred to have a free trade agreement. Given the sentiments in Congress, what do you personally believe is the best venue, the most effective to get that free trade agreement? And also, when do you expect to have a fast-track authority with Congress?

And also, for the Presidents of Central America—President Figueres or any of the other Presidents that you are going to seek an amnesty with regard to immigration. I don't know if you asked for that amnesty of President Clinton, and if so, what was his response?

President Clinton. Let me answer your question quite succinctly. I think the best course is for me first to try to pass my budget which contains an expansion of the Caribbean Basin Initiative; and second, to try to pass fast track authority in the Congress this year, which I fully intend to do my best to do. We're going to work very hard on that. And at the same time, then, to consult with leaders of the Congress in both parties who favor this approach about what they believe the best way to proceed is, because we're all going to have to work together on this.

While we're consulting with Congress, there will be this meeting of our ministers, all of our ministers, identifying what they think the next step should be to continue to expand trade. So I think that our road map is quite clear, and that is the one I intend to pursue.

President Figueres. With respect to the question of immigration, it has already been covered by Armando Calderon Sol, but I would like to go back to your question with respect—that, first, Central America wanted parity an then later on began to look for other ways to acquire more investment and how do we think is the best. Don Alvaro Arzu discussed this issue extensively this morning

in the forum, and I would like to invite him to answer your question.

President Arzu. Thank you. What we have stressed and tried to demonstrate is that the region of Central America is prepared, is ready. It's no longer time for us to be reaching out our hands to ask for support, although we are grateful for the support we have received. But instead, we have a desire for a more longstanding, a more permanent relationship of partnership, and more than that, we want a free trade agreement. This is our aspiration.

We need to follow certain parameters, which are requirements, with Congress for example; also with public opinion, the press—[inaudible]—in communication. But what we mostly want to tell the American union is that we are ready. In Central America, we are ready to compete. We are ready to receive investment. We are ready to generate production. And we are ready to diversify the results and the profits that we attract among the large mass of impoverished people in our region in order to begin shrinking the very profound socioeconomic gap that we still have. So we want to go beyond that and I think we can do it.

Thank you.

President Figueres. Thank you. this concludes the press conference.

NOTE: The President's 144th news conference began at 1:20 p.m. at the National Theater. President Jose Figueres of Costa Rica spoke in Spanish and English, and his Spanish remarks were translated by an interpreter. President Armando Calderon of El Salvador and President Alvaro Arzu of Guatemala spoke in Spanish, and their remarks were translated by an interpreter. A tape was not available for verification of the content of this news conference.

Declaration of San Jose

May 8, 1997

We, the Presidents of Costa Rica, El Salvador, the United States of America, Guatemala, Honduras, Nicaragua, the Dominican Republic and the Prime Minister of Belize, meeting in San Jose, Costa Rica on May 8, 1997, hereby reaffirm the remarkable democratic transformation in Central America. Central America is now a region of peace,

liberty and democracy, profoundly committed to a process of integration, in which a spirit of harmony, cooperation, pluralism and respect for human rights prevails. This spirit marks an unprecedented era of stability in Central America's history.

We hold the conviction that the resources and potential of Central America and the Dominican Republic can now be focussed so as to ensure that our peoples are able to develop to their full potential within the framework of just and democratic societies. We are determined to march toward the future in a partnership based on friendship, understanding and ever stronger cooperation. This meeting marks the inauguration of a new stage in our relations, based on mutual respect and reciprocity which will give our nations greater advantages with which to successfully meet the challenges of the next millennium.

We recognize that there are great challenges that we must jointly assume and that there are many opportunities which favor the creation of a great region of shared prosperity among Central America, the Dominican Republic and the United States, as well as the creation of a visionary and creative association among our nations.

Inspired by the principles and goals of the Summit of the Americas and guided by the Central American Alliance for Sustainable Development, we recognize as the cornerstones of this renewed relationship the promotion of prosperity through the strengthening of democracy and good governance; dialogue on immigration and illegal migrant trafficking; economic integration and free trade; the continued development of just and equitable societies that provide opportunities for all people; and the development of responsible environmental policies as an integral element of sustainable development; all of which must be undertaken within a framework of mutual cooperation.

Strengthening of Democracy and Good Governance

We reaffirm our profound conviction that only democratically elected governments can guarantee the full existence of the rule of law, an indispensable prerequisite for the preservation of peace and harmony. We reaffirm our belief in the dignity of our people and our commitment to the rule of law. We maintain that crime is one of the principal threats to the democracy, public security and social stability of our countries. For this reason, we will redouble our efforts to combat crime and improve security for our people. Consistent with our constitutional provisions and recognizing the independence of our legislative and judicial branches, we are committed to the modernization of extradition treaties and their vigorous application to help ensure that criminals are brought to justice where the effect of their crime is felt most severely.

We resolve to intensify our national efforts and to increase bilateral, multilateral and regional cooperation to combat drug consumption, drug trafficking, money laundering and illegal drug activity in all its manifestations. We reaffirm our commitment to fight corruption through mutual cooperation and the strengthening of oversight institutions and we agree to seek ratification of the Organization of American States' Interamerican Convention Against Corruption. We instruct our Ministers responsible for public security and law enforcement, and other appropriate authorities, to work together to develop a plan of action this year to combat these threats to the welfare of our people.

The Presidents of the United States and the Dominican Republic, and the Prime Minister of Belize express their support for the progress achieved by the Central American Presidents in redefining regional security within a framework of the rule of law, the enhancement of democratic institutions by strengthening civilian authority, the limiting of the role of the armed forces and public security forces to their constitutional mandates, and the fostering of a culture of peace, dialogue, understanding and tolerance based on common democratic values. The strong commitment to these principles serves as an important example to other parts of the world seeking transparency and mutual confidence in their relations.

Dialogue on Immigration and Illegal Migrant Trafficking

We are aware of the serious impact of new immigration provisions on groups that come from the region and who live and have roots in the United States. We therefore undertake to maintain an open, ongoing dialogue at the highest levels to find humane and adequate solutions to address the complexities of the immigration situation, and to ensure that each person's case is evaluated individually and fairly, taking into account his or her valuable contribution to the host country.

Having expressed their concerns to the President of the United States, the Presidents of Central America, the Dominican Republic and the Prime Minister of Belize welcome the United States Government's initiation of consultations with its Congress on the scope, implementation and consequences of the recent immigration legislation approved by the United States, and are confident that the dignity and human rights of the individuals it may affect will be fully respected.

We believe trafficking in migrants is an affront to human dignity and we are committed to increase cooperation to combat this degrading practice.

Promotion of Prosperity through Economic Integration, Free Trade and Investment

At the Summit of the Americas, we decided to move toward a hemisphere united through free trade by the year 2005. We reiterate our resolve to take all necessary actions to make this "spirit of Miami" a reality. With this in mind, we call for the commencement of negotiations at the Santiago Summit of the Americas that will lead to the establishment of the Free Trade Area of the Americas (FTAA). We reiterate our intention to work cooperatively throughout these negotiations.

The Presidents of Central America, the Dominican Republic and the Prime Minister of Belize welcome the decision of the Government of the United States to support the expeditious passage of a bill which enhances the benefits granted under the Caribbean Basin Initiative. We recognize that unilateral concessions have been of great importance in the initial phases of the process of economic liberalization. We now believe that it is necessary to move toward a commercial relationship which offers all parties mutually beneficial conditions.

We are convinced that to promote and maintain democratic stability and to contribute to our joint prosperity it is necessary to have sound and dynamic economies. With this in mind and recognizing the advances that Central America has made in economic liberalization, we have resolved to deepen our economic and commercial relations. We will work jointly and expeditiously, consistent with the World Trade Organization (WTO) agreements and the FTAA process, to identify specific steps, including bilateral, multilateral and regional reciprocal trade agreements, that will intensify the economic relationships among our nations. To achieve these common trade objectives, we instruct our Ministers of Trade to constitute themselves as a Trade and Investment Council with a mandate to make specific recommendations. In support of these goals, our governments will continue efforts to conclude bilateral investment treaties and intellectual property rights agreements. In addition, under the aegis of the WTO, we will seek to liberalize our telecommunications, information technology and financial services sectors.

The signing of Open Skies Agreements between the United States and Costa Rica, El Salvador, Guatemala, Honduras and Nicaragua during our meeting in San Jose is a significant manifestation of this commitment and these agreements will serve to enhance our commercial relations and tourism among our people and productive sectors. In this regard, it is necessary to undertake additional actions that will strengthen and broaden technical cooperation in aviation matters.

We underscore the importance of free market economies and private sector initiatives as a source of prosperity for our people and we reaffirm our goal of promoting business events and other complementary activities that expand trade and investment relations between the private sectors of our countries

We recognize that there are important challenges in this process that we must face to maintain suitable conditions for our economic and social growth, taking into account the particular circumstances of each country. Among these challenges are the need to maintain open markets for trade and invest-

ment, to ensure the participation of all our people in the benefits of economic growth, and to maintain a stable macroeconomy and financial system. Within the framework of a market economy, the use of debt can supplement scarce domestic savings and support high rates of investment and growth. With this in mind, we declare our intention to utilize more fully modalities that allow for better management of debt burdens and the cost of external debt.

Continued Development of Just and Equitable Societies that Provide Opportunities for All People

We express our determination to continue making necessary social investments in order to improve the quality of life in our countries. We are convinced that the training of our labor forces, combined with access to health, education and basic housing services improves the well-being of our societies, while at the same time increasing the productivity and competitiveness of our economies. We are committed to share ideas, human resources and programs within mutually agreed guidelines to promote development and democracy.

We underscore the importance of placing greater emphasis on the full participation of women in all political, social and economic spheres of development, especially in areas such as access to credit, community organization, and in the commercial sector and decision-making bodies.

We reaffirm our commitment to human rights as stipulated in the Universal Declaration and to international and interamerican human rights instruments, to which we are parties, respectively. In particular, we recognize the importance of economic, social and cultural rights, and within these we underscore the rights of workers, and reaffirm our commitment to ensure compliance with the Constitution and Conventions of the International Labor Organization, as respectively ratified by our governments. We welcome the input of the labor sector in the hemispheric economic integration process.

We recognize the efforts by interested parties such as employers and workers organizations to work together to promote respect for workers rights and enhance working conditions. We have asked our Labor Ministers to meet to exchange ideas with interested parties on this issue.

The Presidents of Central America and the Dominican Republic and the Prime Minister of Belize note with interest the recent announcement by the President of the United States of the Apparel Industry Partnership.

We agree that micro-, small- and mediumsized businesses are important for the social development of our countries. These entrepreneurial undertakings make it possible for a wide range of social sectors to expand productively and make a decisive contribution to the democratization of capital and the equitable distribution of wealth. We will broaden our efforts to promote such businesses and to increase their capabilities. We also request that the Interamerican Development Bank, the World Bank and other institutions and donors continue and strengthen their support of these activities.

The Development of Responsible Environmental Policies as an Integral Element of Sustainable Development

We renew our commitment to the promotion of the environmental principles and objectives of the Alliance for Sustainable Development, which inspired the signing of the Joint Central American-United States Declaration (CONCAUSA) and influenced the Conference on Sustainable Development in Santa Cruz de la Sierra. Within this framework, we recognize the goals we have reached, the support we have received and are in agreement on the need to expand cooperation to new areas of action.

We recognize the leadership of Central America in the protection of the environment and the preservation of biodiversity, in particular, the recovery and beneficial use of ancestral knowledge from our indigenous cultures, as well as innovative use of public-private sector joint ventures. In this context, we will renew our efforts to protect endangered species and make sustainable use of flora and fauna.

We note actions already underway in Central America in the area of climate change, especially those which include the participation of our private sectors and will grant credit for Joint Implementation projects and other initiatives to limit and reduce greenhouse gas emissions. In this regard, we urge the parties to the UN Framework Convention on Climate Change to make a determined effort to address these issues during the Third Conference.

In this spirit, we resolve to support the promotion of investment in environmental projects such as ecotourism, the development of renewable energy sources, recycling, the transfer of clean technologies on terms mutually agreed by all parties, and trade in organic products, among others. In particular, we highlight the importance of our joint efforts in the sustainable generation and use of energy in projects which, by combining our efforts with those of other nations, allow for taking greater advantage of our resources while at the same time fostering regional integration.

Follow-Up Mechanisms

In order to strengthen our relations as friends, neighbors and partners and to ensure an increasing and effective level of communication, coordination and follow-up among our governments, we have resolved to establish a consultative mechanism which will include periodic meetings at the highest level; an actual meeting of our Foreign Ministers, who will meet next during the October 1997 regular session of the United Nations General Assembly; a ministerial-level Trade and Investment Council, which will hold its inaugural session in Washington, D.C.; and an ongoing dialogue on immigration issues at the highest level.

In addition, our Ministers responsible for public security and law enforcement and our Ministers of Labor will convene meetings in their respective areas this year.

Jose Maria Figueres Olsen President Republic of Costa Rica

Armando Calderón Sol President Republic of El Salvador

William J. Clinton President The United States of America

Alvaro Arzú Irigoyen President Republic of Guatemala

Arnoldo Alemán Lacayo

Carlos Roberto Reina Idiáquez President Republic of Honduras

President Republic of Nicaragua

Leonel Fernández Reyna President Dominican Republic

Manuel EsquivelPrime Minister
Belize

NOTE: An original was not available for verification of the content of this joint statement.

Statement on Juvenile Crime Legislation

May 8, 1997

Today, the House of Representatives missed an important opportunity to fight and prevent the scourge of juvenile crime. I oppose passage of H.R. 3, the Juvenile Crime Control Act, because it fails to provide a comprehensive plan to crack down on youth and gang violence.

As I began my second term as President, I made juvenile crime and gangs my top law enforcement priority over the next 4 years. I called on every police officer, prosecutor, and parent in America to work together to keep our young people safe and to keep young criminals off our streets.

America's Anti-Gang and Youth Violence strategy must declare war on gangs; target funding for additional local prosecutors to pursue, prosecute, and punish gang members; extend the Brady law so violent teen criminals will never have the right to purchase a gun; require Federal dealers to sell a child safety lock with every gun, to protect our kids from using guns to hurt each other or themselves; and target resources to keep schools open late, on weekends, and in the summer, to keep young people off the street and out of trouble.

The legislation passed in the House today fails to provide any of these necessary measures to give law enforcement, prosecutors, and parents the tools they need to combat gangs and youth violence in their communities.

Four years ago, we made a commitment to take our streets back from crime and violence. We had a comprehensive plan of 100,000 new community police officers on the street, tough new penalties on the books, and steps to keep guns out of the hands of criminals with the assault weapons ban and the Brady bill.

Our plan is working. Last year, violent crime came down for the 5th year in a row. And for the first time in 7 years, the rate of young people arrested for violent crime and murder has gone down. But we cannot waste this opportunity to bring down violent juvenile crime even further. I will continue to work with Congress to ensure passage of legislation that will give our children the safest and most secure future possible.

Proclamation 7001—Jewish Heritage Week, 1997

May 8, 1997

By the President of the United States of America

A Proclamation

The American Jewish community, with its rich and diverse culture, has served as a continuous source of ethical and moral values for our great Nation since its founding. The principles of Jewish heritage—family, community, faith, and service—parallel the ideals that inspired our country's founders and that anchor our modern democracy.

Members of the Jewish faith have long added to America's cultural life a legacy of law and human compassion, a struggle for freedom and fairness, and a love of learning and the arts. Drawing from their proud heritage, Jewish citizens have made vital contributions to every sector of society, as scientists and soldiers, judges and teachers, artists, entrepreneurs, and philanthropists.

Jewish traditions lend special meaning to the spring season. The recent celebration of Passover commemorates the exodus of Jewish slaves from ancient Egypt. The observance of this religious and historical milestone also honors the character of the Jewish people, who, despite continual hardship, clung to their enduring faith in God and the promise of a brighter future. The annual spring commemorations of Passover, Holocaust Memorial Day, and Israel's Independence are occasions for deep reflection by American Jewry and demonstrate to all Americans the importance of remembrance, faith, freedom, and justice.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim May 11 through May 18, 1997, as Jewish Heritage Week. I urge all Americans to observe this week with appropriate programs and to pay tribute to American Jews for sharing their message of hope and perseverance with all of us.

In Witness Whereof, I have hereunto set my hand this eighth day of May, in the year of our Lord nineteen hundred and ninety-seven, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:48 a.m., May 9, 1997]

NOTE: This proclamation was published in the *Federal Register* on May 12.

Letter to Congressional Leaders on Iraq

May 8, 1997

Dear Mr. Speaker: (Dear Mr. President:)

Consistent with the Authorization for Use of Military Force Against Iraq Resolution (Public Law 102–1) and as part of my effort to keep the Congress fully informed, I am reporting on the status of efforts to obtain Iraq's compliance with the resolutions adopted by the United Nations Security Council (UNSC). This report covers the period from March 7 to the present.

Saddam Hussein remains a threat to his people and the region and the United States remains determined to contain the threat of Saddam's regime. Speaking on behalf of the Administration on March 26, 1997, in her first major foreign policy address, Secretary of State Madeleine Albright stated that the United States looks forward to the day when Iraq rejoins the family of nations as a responsible and law-abiding member and that, until then, containment must continue. Secretary Albright also made clear that Saddam's departure would make a difference and that, should a change in Iraq's government occur, the United States would stand ready to enter rapidly into a dialogue with the successor regime.

In terms of military operations, the United States and our coalition partners continue enforcement of the no-fly zones over northern Iraq under Operation Northern Watch, the successor mission to Operation Provide Comfort, and over southern Iraq through Operation Southern Watch. On April 22, 1997, Saddam Hussein announced that Iraqi military helicopters would be flown through the southern no-fly zone for the purpose of transporting Iraqi pilgrims from the vicinity of the Iraqi-Saudi border to various areas in Iraq, publicly disregarding the prohibition against operating Iraqi rotary and fixed wing aircraft south of the 33rd parallel. The next day, 10 helicopters crossed the southern nofly zone and arrived at a ground staging base in western Iraq, just north of the Iraqi-Saudi border, to await the arrival of the pilgrims. Because of the possible danger to innocent Iraqi civilians, the non-threatening nature of these flights, and the religious sensitivity of the situation, the United States and our coalition partners agreed not to take military action to intercept the helicopters.

On April 25–27, the same Iraqi helicopters returned the pilgrims to their homes in various locations throughout Iraq, transiting the northern and southern no-fly zones in the process. Again, the United States and its coalition partners decided not to act against these flights for humanitarian and policy reasons. We have made clear to the Government of Iraq and to all other relevant parties, however, that the United States and its partners will continue to enforce both no-fly zones, and that we reserve the right to respond appropriately and decisively to further Iraqi provocations.

In addition to our air operations, we will continue to maintain a strong U.S. presence in the region in order to deter Saddam. United States force levels include land- and carrier-based aircraft, surface warships, a Marine amphibious task force, a Patriot missile battalion, and a mechanized battalion task force deployed in support of USCINCCENT operations. To enhance force protection throughout the region, additional military security personnel have been deployed for continuous rotation. USCINCCENT continues to closely monitor the security situation in the region to ensure adequate force protection is provided for all deployed forces.

United Nations Security Council Resolution (UNSCR) 949, adopted in October 1994, demands that Iraq not utilize its military or any other forces to threaten its neighbors or U.N. operations in Iraq and that it not redeploy troops or enhance its military capacity in southern Iraq. In view of Saddam's accumulating record of unreliability, it is prudent to retain a significant U.S. force presence in the region in order to maintain the capability to respond rapidly to possible Iraqi aggression or threats against its neighbors.

Since my last report, the Government of Iraq has continued to flout its obligations under UNSC resolutions in other ways. Under the terms of relevant UNSC resolutions, Iraq must grant the United Nations Special Commission on Iraq (UNSCOM) inspectors immediate, unconditional, and unrestricted access to any location in Iraq they wish to examine, and access to any Iraqi official whom they wish to interview, so that UNSCOM may fully discharge its mandate to ensure that Iraq's weapons of mass destruction (WMD) program has been eliminated. Iraq continues, as it has for the past 6 years, to fail to live up either to the letter or the spirit of this commitment. Of particular concern is UNSCOM's report to the Security Council of serious incidents involving repeated Iraqi threats to shoot down UNSCOM aircraft, an Iraqi escort helicopter flying dangerously close to the Commission's aircraft to force it to change direction, and Iraqi personnel aboard an UNSCOM helicopter attempting to wrest control of the aircraft.

On April 11, UNSCOM Chairman Rolf Ekeus reported to the Security Council that resolution of the remaining questions about Iraq's WMD programs would require a "major political decision" on the part of Iraq's leadership to "give up, once and for all, all capabilities and ambition to retain or acquire the proscribed weapons." UNSCOM continues to believe that Iraq instead maintains significant numbers of operational SCUD missiles, possibly with CBW warheads. In early April, UNSCOM also asked Iraq to withdraw its "full, final, and complete declaration" regarding its biological weapons programs because it contained obvious inaccuracies and fabrications, and to submit a new one. As long as the Iraqi leadership refuses to cooperate fully with U.N. weapons inspectors, UNSCOM will be impeded in its efforts to fulfill its mandate. We will continue to fully support the mandate and the efforts of UNSCOM to obtain Iraqi compliance with all relevant U.N. resolutions.

Implementation of UNSCR 1051 continues. It provides for a mechanism to monitor Iraq's effort to reacquire proscribed weapons capabilities by requiring that Iraq notify a joint unit of UNSCOM and the International Atomic Energy Agency in advance of any imports of dual-use items. Similarly, countries must provide timely notification of exports to Iraq of dual-use items.

Regarding northern Iraq, the United States continues to lead efforts to increase security and stability in the north and minimize opportunities for Baghdad or Tehran to threaten Iraqi citizens there. Acting Assistant Secretary of State for Near Eastern Affairs David Welch led a U.S. delegation to northern Iraq on April 3 and 4, the first visit to the north by a U.S. official since Saddam's attack against the region in September 1996, and the first visit at this level in several years. Welch met with leaders of the two main Iraqi Kurd groups, Massoud Barzani of the Kurdistan Democratic Party (KDP) and Jalal Talabani of the Patriotic Union of Kurdistan (PUK). Both Iraqi Kurd leaders reaffirmed their support for U.S. policy and their commitment to cooperate with us through the Ankara reconciliation process. Welch also met with Iraqi Assyrian and Turkoman political leaders, PMF personnel, and U.N. officials

Regarding the Ankara process to help the PUK and the KDP resolve their differences, we have facilitated three rounds of higher-level talks, along with our British and Turkish partners. Our immediate goals in the process are to focus on strengthening the U.S.-bro-kered cease-fire of October 23, 1996, which continues to hold, and on encouraging political reconciliation between the PUK and KDP.

The United States is providing political, financial, and logistical support for a neutral, indigenous Peace Monitoring Force (PMF) in northern Iraq that has demarcated the cease-fire line and monitors the cease-fire. Our support is being provided in the form of commodities and services in accordance with a drawdown I directed on December 11, 1996, and in the form of funds to be used to provide other non-lethal assistance in accordance with a separate determination made by former Secretary of State Christopher on November 10, 1996. The PMF began full deployment in mid-April, and has already succeeded in resolving several troublesome incidents in violation of the cease-

The PMF has also helped the groups move forward on several other confidence-building measures, including a mutual release on April 14 of approximately 70 detainees from each Kurd group. The two Iraqi Kurd groups also continue to work on reconciliation efforts, including an initial meeting on March 12 of a joint Higher Coordination Committee to improve cooperation on civilian services such as electricity and health. Local representatives of the two Kurd groups, the three countries, and the PMF continue to meet biweekly in Ankara and move forward on other confidence-building measures.

Security conditions in northern Iraq nonetheless remain tenuous at best, with Iranian and PKK (Kurdistan Workers Party) activity adding to the ever-present threat from Baghdad. All our efforts under the Ankara process, like all our efforts concerning Iraq, maintain support for the unity and territorial integrity of Iraq.

Implementation of UNSCR 986 is proceeding. The oil-related provisions of

UNSCR 986, which authorized Iraq to sell up to \$2 billion of oil during an initial 180-day period (with the possibility of UNSC renewal of subsequent 180-day periods) went into effect on December 10, 1996. The first shipments of food and humanitarian goods purchased with Iraqi oil proceeds started to arrive in Iraq on March 20.

UNSCR 986 requires that the proceeds of this limited oil sale, all of which must be deposited in a U.N. escrow account, will be used to purchase food, medicine, and other materials and supplies for essential civilian needs for all Iraqi citizens and to fund vital U.N. activities regarding Iraq. Critical to the success of UNSCR 986 is Iraq's willingness to follow through on its commitments under 986 to allow the United Nations to monitor the distribution of food and medical supplies to the Iraqi people.

During the first 90 days since implementation, Iraq sold just over \$1 billion worth of oil in accordance with the terms of UNSCR 986. Significant delays in implementing distribution of humanitarian goods—caused, in part, by Iraqi efforts to impose new restrictions on the freedom of access and movement of U.N. monitors—made it impossible for the U.N. Secretary General to report on the adequacy of distribution and monitoring procedures during the first 90 days. We will continue to monitor the situation closely.

Iraq continues to stall and obfuscate rather than work in good faith toward accounting for the hundreds of Kuwaitis and third-country nationals who disappeared at the hands of Iraqi authorities during the occupation. It has also failed to return all of the stolen Kuwaiti military equipment and the priceless Kuwaiti cultural and historical artifacts that were looted during the occupation.

The human rights situation throughout Iraq remains unchanged. Iraq's repression of its Shi'a population continues with policies that are destroying the Marsh Arabs' way of life in southern Iraq, as well as the ecology of the southern marshes. Saddam Hussein shows no signs of complying with UNSCR 688, which demands that Iraq cease the repression of its own people. On April 16, the U.N. Human Rights Commission passed a resolution strongly condemning the Baghdad regime's continued human rights abuses.

That same day, the Administration announced support for an effort by various Iraqi opposition groups and non-governmental organizations to document Iraqi war crimes and other violations of international humanitarian law. This effort, known as INDICT, seeks ultimately to ensure that Saddam Hussein and other members of his regime are brought to justice before an international tribunal. We are in touch with organizers of INDICT and other parties to discuss the best means to move forward.

The Multinational Interception Force (MIF) is facing an increased challenge from smugglers and Iran. As I have noted in previous reports, these smugglers use the territorial waters of Iran to avoid the MIF inspection in the Northern Gulf. With the help of the Iranian government, which profits from these activities by charging protection fees, these smugglers are able to export over 70,000 metric tons of gas oil through the Gulf each month. This represents a significant increase from the amount included in my last report. We are working closely with our allies in the Gulf and with our MIF partners to develop new strategies to curb these violations of the sanctions regime.

Although MIF exchanges with the regular Iranian naval units have been professional and courteous, Iranian Revolutionary Guard Corps naval units have been much more aggressive in confronting the MIF and are actively involved in aiding the smugglers. The MIF is acting with good judgment and caution in its encounters with Iran. Our objective is to enforce sanctions—not to engage in unproductive encounters with Iran.

We regularly provide detailed briefings regarding developments in MIF sanctions enforcement to our MIF partners and Gulf Cooperation Council allies. We also are working closely through our mission in New York with the U.N. Sanctions Committee and likeminded allies on our approach toward Iran and sanctions violators, generally.

The MIF continues to process the maritime traffic involved in lifting oil from the Mina Al Bakr offshore terminal and the delivery of much-needed humanitarian supplies to Umm Qasr in Iraq. So far, those operations are proceeding smoothly. The smuggling trade, however, continues to force the

MIF to devote scarce resources to sanctions enforcement. This has resulted in fewer ships available to process the legal humanitarian shipments that bring food and other supplies to Iraq under UNSCR 986.

The United Nations Compensation Commission (UNCC), established pursuant to UNSCR 687, continues to resolve claims against Iraq arising from Iraq's unlawful invasion and occupation of Kuwait. The UNCC has issued over 1 million awards worth approximately \$5.2 billion. With the advent of oil sales under UNSCR 986, 30 percent of the proceeds are being allocated to the Compensation Fund to pay awards and finance operations of the UNCC. Initial payments out of the Compensation Fund are currently being made on awards in the order in which the UNCC has approved them, in installments of \$2,500.00. In January 1997, the United States Government submitted claims totaling approximately \$8.8 million for expenses incurred in the efforts to assess and respond to environmental damage in the Persian Gulf region caused by Iraq's unlawful invasion and occupation of Kuwait.

To conclude, Iraq remains a serious threat to regional peace and stability. I remain determined to see Iraq comply fully with all of its obligations under U.N. Security Council resolutions. My Administration will continue to oppose any relaxation of sanctions until Iraq demonstrates its peaceful intentions through such compliance.

I appreciate the support of the Congress for our efforts and shall continue to keep the Congress informed about this important issue.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of the Senate.

Remarks at Braulio Carrillo National Park, Costa Rica

May 9, 1997

Thank you very much. Thank you, Mr. President, for delivering on the rainforest. [Laughter] You know, in my part of the Unit-

ed States, the children are raised with an old proverb that has come true today. The proverb is, "you must be careful what you ask for in life, because you might get it."

Well, Dr. Macaya, to Joaquin Viquez—didn't that young man do a great job. You should be very proud of him. He was terrific. [Applause] Thank you.

To all of those who have spoken before and who have come here, and let me thank the members of my Cabinet and administration who are here, and also the members of the National Park Service. Hillary and I have tried to make sure we're at at least one of our national parks every year, and I think it's fair to say that they are the most popular public servants in the United States, so it's nice to see them. In the case of Mr. Findley, someplace besides Yellowstone. I'm glad you're all here. Thank you all very much for what you do.

Most of what needs to be said has been said. I come here to emphasize the importance of the forest that surrounds us, the chain of life not only in Costa Rica and Central America but to all the world. We know that the rainforests of the world provide us with a good deal of our oxygen and enormous resources coming out of the plant and animal life they contain. We know that the forest helps us keep our climate stable to preserve our soils, to protect our rivers. It nurtures plants that provide food and clothing and furniture and medicine. And from the stunning quetzal bird to the stealthy jaguar, we know that the marvelous animals must be preserved for all to see.

There is a new understanding today in the world between the bonds that connect human beings and their natural environment. We know we have to preserve them, and we know that in the end economic development itself cannot occur unless the environment is preserved. That is the lesson of the Rio Earth Summit 5 years ago, the driving force behind the CONCAUSA Alliance between the United States and Central America that President Figueres discussed, and also the driving notion behind the way we want to integrate this hemisphere—not just in trade and economics but also in education and health—and finally, in common cause to sus-

taining the treasures we see around us here today.

Costa Rica is showing the way. You heard President Figueres say that now more than one-quarter of its land is being protected. The unique natural resources are generating jobs and income. Just before I came up here, Secretary Babbitt gave me the figures on Costa Rica's tourism income because of the commitment the people of this country have made to preserving and protecting the natural environment. We now know we have to do this not only in our hemisphere but around the world.

You know, the examples that the President cited I thought were quite important. We are pursuing ways to reduce greenhouse gases. There is some doubt about exactly what increased greenhouse gas emissions are doing to the climate, but no one doubts that they're changing the climate, and no one doubts that the potential consequences can be very profound and severe.

Almost 3 years ago, the Vice President of the United States, Al Gore, and President Figueres signed an agreement that will help United States companies greenhouse gas emissions by investing in environmental projects in Costa Rica.

Today, there are more than a dozen of these joint projects all across Central America, promoting solar energy in Honduras, geothermal energy in Nicaragua, forest management in Belize. Now the carbon certificates created by the Government of Costa Rica and the United States companies will provide a new way to finance these investments. Proceeds will go to clean power plants, protecting or planting forest, launching other programs that pay environmental dividends. This is a long way from the philosophy which prevailed in this country, in our country, and indeed throughout the developed and the developing world just a few years ago.

From electric buses, which the President pointed out, to wind-driven power plants, Costa Rica's ambitious plans prove that we can have clean air and renewable energy in ways that create jobs here and in our country. That bus, I believe, was made in the Vice President's home State of Tennessee. And he asked me to say he appreciates it. [Laughter]

Third, let me say a special word of appreciation for something the President mentioned, and that is the work that is being done with the rainforest and with the space program by Dr. Franklin Cheng Diaz to deal with Chagas disease, which kills 20,000 people in Latin America every year. The idea of combining what we know about space and what we find in the rainforest to make people have better and healthier lives is another stunning reminder that we destroy these resources at our peril.

Last, let me say, we're finding new ways to preserve our natural heritage. Once, our National Park Service worked with Costa Rica to help to set up your incredible network of parks. Now the Costa Rican Park Service is returning the favor by helping us to use your computer software in ways that will enable our park rangers at Yellowstone, which is the shining diamond of our park system, to catalog and preserve its natural wonders.

Soon after we complete this moment, Secretary Babbitt and Minister Castro will sign an agreement strengthening our cooperation for the next century. We're also working together to help other countries take better care of their wildlife, train professionals to manage fisheries in Argentina, run national parks in Paraguay, teach conservation in Guatemala. Now we have to work across national lines to protect the habitat of the songbirds, the sea turtles, the other creatures that migrate between our shores, and to stop the illegal and deadly trade in endangered species.

Yesterday in San Jose, President Figueres, our fellow leaders, and I pledged to make sustainable development a cornerstone of our relations. It will be part of the 1998 Summit of the Americas in Santiago and, eventually, the foundation of a larger global effort.

We must ban leaded gasoline everywhere, not just in Costa Rica, and control pesticides in our hemisphere, and reach a global agreement to phase out the most dangerous toxic chemicals. We have to protect our own forests and work with the United Nations to develop a strategy for the sustainable management of others around the world. And we must meet the challenge of climate change, regionally and beyond our hemisphere.

Together, we can make this a very historic year, Mr. President. As you know, the United Nations is having a special session next month on the environment. I am pleased to be leading America's delegation to the U.N. I hope many other world leaders will be there. Together, we need to reaffirm the spirit of Rio and lay out the concrete steps we're going to take to move ahead to make the preservation of the global environment and sustainable development the policy of every nation on Earth.

We are seeking to build a world where people live in the 21st century in harmony, not at war with each other; when they recognize that they have more in common than what divides them; when they no longer seek to elevate themselves by demeaning other people. That kind of world will only occur if we are also generous, wise, and good to our natural environment, and where we do not expect today's growth to threaten tomorrow's survival. That is my commitment. That is Costa Rica's commitment. Let us make sure we realize it.

Thank you, and God bless you all.

Before the paper is too wet, we have to ask Secretary Peña, Secretary Babbitt, and Minister Castro to come sign our agreements on electric transport and parks on behalf of our two nations. And we hope that the pens still work. [Laughter]

Note: The President spoke at 11:07 a.m. In his remarks, he referred to Dr. Gabriel Macaya, rector, University of Costa Rica; Mike Findley, superintendent, Yellowstone National Park; Joaquin Viquez, student who introduced the President; Dr. Franklin Cheng Diaz, director, Laboratorio de Propulsion Avanzada Especial de la NASA; and Costa Rican Minister of Natural Resources, Energy, and Mines Rene Castro. A tape was not available for verification of the content of these remarks.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

May 5

In the afternoon, the President traveled to Mexico City, Mexico, arriving in the evening.

The President announced his intention to nominate Richard Sklar to serve as U.S. Representative to the United Nations for U.N. Management and Reform at the State Department, with rank of Ambassador.

May 6

In the evening, the President met separately with Mexican opposition leaders Felipe de Jesus Calderon Hinjosa, president, National Action Party (PAN), Andres Manuel Lopez Obrador, president, Party of the Democratic Revolution (PRD), and Humberto Roque Villanueva, president, Institutional Revolutionary Party (PRI), in the Castillo Room of El Presidente Intercontinental Hotel.

Later, the President and Hillary Clinton attended a cultural presentation at the Palacio de Belles Artes with President Ernesto Zedillo of Mexico and Mrs Anilda Zedillo.

The President announced his intention to nominate Jackie M. Clegg as First Vice President and Vice Chairman of the Export-Import Bank of the United States.

The President announced his intention to nominate James A. Harmon as President and Chairman of the Export-Import Bank of the United States.

The President announced his intention to nominate Kathy Karpan as Director of Surface Mining Reclamation and Enforcement, Department of the Interior.

The President announced his intention to nominate Patrick A. Shea as Director of the Bureau of Land Management, Department of the Interior.

May 7

In the afternoon, the President and Hillary Clinton traveled to Tlaxcala and Teotihuacan, Mexico. In the evening, they returned to Mexico City.

Later, the President and Hillary Clinton traveled to San Jose, Costa Rica.

May 8

In the morning, the President visited the Museum of Costa Rican Art.

The White House announced that the President will give commencement addresses at Morgan State University in Baltimore, MD, May 18; West Point, May 31; and the University of California-San Diego, June 14.

May 9

In the afternoon, the President and Hillary Clinton traveled to Bridgetown, Barbados.

The White House announced that in connection with his trip to The Netherlands May 28 for the U.S.-European Union summit and the commemoration of the 50th anniversary of the Marshall plan, the President accepted an invitation to meet with newly elected Prime Minister Tony Blair of the United Kingdom in London.

Nominations Submitted to the Senate

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

Submitted May 6

Jackie M. Clegg,

of Utah, to be First Vice President of the Export-Import Bank of the United States for a term expiring January 20, 2001, vice Martin A. Kamarck.

James A. Harmon,

of New York, to be President of the Export-Import Bank of the United States for a term expiring January 20, 2001, vice Martin A. Kamarck, resigned.

Richard Sklar,

of California, to be Representative of the United States of America to the United Nations for U.N. Management and Reform, with the rank of Ambassador.

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

Released May 6

Advance text of the President's remarks at a dinner hosted by President Ernesto Zedillo of Mexico in Mexico City

Transcript of a press briefing by Press Secretary Mike McCurry, National Security Adviser Samuel Berger, Director of National Drug Control Policy Barry McCaffrey, Immigration and Naturalization Service Commissioner Doris Meissner, and Special Envoy to Latin America Thomas F. (Mack) McLarty on the President's visit to Mexico

Transcript of remarks by President Ernesto Zedillo of Mexico, U.S. Secretary of State Madeleine Albright, Mexico Secretary of Foreign Affairs Jose Gurria, Mexico Attorney General Jorge Madrazo, U.S. Attorney General Janet Reno, and Director of National Drug Control Policy Barry McCaffrey on receiving the Binational Commission report in Mexico City

Transcript of a press briefing by Deputy Press Secretary Dave Johnson on the President's visit to Mexico

Fact sheet entitled, President Clinton's Visit to Mexico: Building a Broad and Constructive Partnership for the 21st Century

Released May 7

Transcript of a press briefing by Press Secretary Mike McCurry

Released May 8

Transcript of a press briefing by Press Secretary Mike McCurry, Immigration and Naturalization Service Commissioner Doris Meissner, Deputy National Security Advisor Jim Steinberg, Senior Director of the National Economic Council for International Economic Policy Lael Brainerd, and Geoff Pyatt on the President's visit to Costa Rica

Released May 9

Transcript of a press briefing by Secretary of Energy Federico Peña and Secretary of the Interior Bruce Babbitt

Statement by Press Secretary Mike McCurry on the President's upcoming visit to the United Kingdom

Statement by Press Secretary Mike McCurry on the Braulio Carrillo Joint Declaration

Statement by Press Secretary Mike McCurry on sustainable development in Central America

Acts Approved by the President

NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.

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